CITY OF NANAIMO

BYLAW NO. 7389.01

A BYLAW TO AMEND THE 2025 - 2029 FINANCIAL PLAN

The Municipal Council of the City of Nanaimo in open meeting assembled, ENACTS AS FOLLOWS:

1. <u>Title</u>

This Bylaw may be cited as "Financial Plan Amendment Bylaw 2025 No. 7389.01".

2. <u>Amendments</u>

FINANCIAL PLAN BYLAW 2024 No 7389 is hereby amended as follows:

- (1) Delete Schedule "A" in its entirety and replace with the attached Schedule "A".
- (2) Delete Schedule "B" in its entirety and replace with the attached Schedule "B".

PASSED FIRST READING: 2025-MAY-05 PASSED SECOND READING: 2025-MAY-05 PASSED THIRD READING: 2025-MAY-05 ADOPTED: _____

MAYOR

CORPORATE OFFICER

Schedule A City of Nanaimo 2025 - 2029 Financial Plan

Revenue from Parcel Taxes 212,840 58,095 2,904 3,4,930 3,4,336,30 3,4,336,33 3,4,336,33 3,934,343 3,336,33 3,34,336,33 3,34,336,33 3,34,346,356 3,308,755,73,102 5,624,72,995 213,497,298 216,665,652,533 5,33,133 3,54,843 1,42,299,103 3,34,346,33 1,42,299,103 3,34,346,353 1,42,299,103 3,34,346,353 1,42,39,993 2,301,449 1,7		2025	2026	2027	2028	2029
Revenue from Property Value Taxes 168,182,969 182,207,686 189,757,964 196,768,945 203,251; Revenue from Parcel Taxes 212,840 58,095 2,904 3,94,9130 34,336 34,994,1130 34,336 34,994,1130 34,336 31,994,130 34,336 316,913 35,622,122 54,64,14 54,451 5,472,295 213,497,298 216,865,146,33 14,299,114 34,573,119 34,573,119 34,594,617	Revenues					
Revenue from Parcel Taxes 212,840 58,095 2,904 3,904 3,936,103 3,636,120 3,622,120 3,6,936 3,936,740,285 308,755,75,102 5,624,7995 213,497,298 216,665,652 5,532,102 5,624,7995 213,497,298 216,665,652 5,532,102 5,624,7995 213,954,843 14,299,91 1,339,54,843 14,299,91 1,339,54,843 14,299,91 1,339,514 1,452,92,91		168 182 969	182 207 686	189 757 964	196 768 945	203,251,183
Revenue from Fees & Charges Revenue from Other Sources 62,122,457 65,395,438 68,355,033 69,878,380 71,164,1 Revenue from Other Sources 46,796,025 40,687,700 35,627,212 34,994,130 34,336,2 Z77,314,291 288,348,919 293,744,583 301,644,359 308,755,2 Expenses: General Operating Expenditures 207,340,162 201,891,073 205,427,295 213,497,298 216,865,024,3 Waterworks Operating Expenditures 5,830,131 5,454,451 5,478,884 5,532,102 5,624,4 Waterworks Operating Expenditures 14,773,149 13,874,242 14,269,210 13,954,843 14,299,9 Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,4 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,7 Capital Expenditures 7,658,6178 53,539,880 32,735,440 28,346,150 40,331,30			, ,	, ,		2,904
Revenue from Other Sources 46,796,025 40,687,700 35,627,212 34,994,130 34,336,2 277,314,291 288,348,919 293,744,583 301,644,359 308,755, Expenses: General Operating Expenditures 207,340,162 201,891,073 205,427,295 213,497,298 216,865,0 Sanitary Sewer Operating Expenditures 14,773,149 13,874,242 14,269,210 13,954,843 14,299,9 Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,4 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,3 Sanitary Sewer Capital Expenditures 7,658,678 53,539,880 32,735,440 28,346,150 40,331,3 Capital Expenditures 7,658,678 53,539,880 32,735,440 28,346,150 40,331,3 Proceeds	Revenue from Fees & Charges	,	,	,	,	71,164,861
Expenses: General Operating Expenditures 207,340,162 201,891,073 205,427,295 213,497,298 216,865,0 Sanitary Sewer Operating Expenditures 14,773,149 13,874,242 14,269,210 13,954,843 14,299,0 Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,0 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,7 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,7 Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,7 Sanitary Sewer Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,7 Sanitary Sewer Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Borrowing - - - - - - Proceeds from Municipal Debt 4,474,070 4,547,174 <	5		, ,	, ,		34,336,243
General Operating Expenditures 207,340,162 201,891,073 205,427,295 213,497,298 216,865,0 Sanitary Sewer Operating Expenditures 14,773,149 13,874,242 14,269,210 13,954,843 14,299,91 Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,4 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,330 5,848, Waterworks Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848, Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,264,37 Proceeds from Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,67 <td>—</td> <td>277,314,291</td> <td>288,348,919</td> <td>293,744,583</td> <td>301,644,359</td> <td>308,755,191</td>	—	277,314,291	288,348,919	293,744,583	301,644,359	308,755,191
Sanitary Sewer Operating Expenditure: 5,830,131 5,454,451 5,478,884 5,532,102 5,624,4 Waterworks Operating Expenditures 14,773,149 13,874,242 14,269,210 13,954,843 14,299,9 Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,0 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,2 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,2 Capital Expenditures General Capital Expenditures 7,6658,678 53,539,880 32,735,440 28,346,150 40,331,5 Sanitary Sewer Capital Expenditures 7,583,018 8,466,000 5,544,700 9,381,330 5,848,7 Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173	Expenses:					
Waterworks Operating Expenditures Interest Payment on Municipal Debt 14,773,149 13,874,242 14,269,210 13,954,843 14,299,9 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,1 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,1 Capital Expenditures General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,1 Sanitary Sewer Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848,1 Proceeds from Municipal Borrowing - - - - - Proceeds from Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,37 Transfers between Funds: - - - - - - DCC Funds - - - - - - - - -	General Operating Expenditures	207,340,162	201,891,073	205,427,295	213,497,298	216,865,080
Interest Payment on Municipal Debt 2,359,493 2,301,449 1,739,918 1,522,429 1,634,1 Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Capital Expenditures General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 12,900,900 14,264,24 4,474,070 4,547,174 3,596,071 2,316,173 2,228,75 2,228,75 10,000,000 (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (10,000,000) (Sanitary Sewer Operating Expenditure	5,830,131	5,454,451	5,478,884	5,532,102	5,624,801
Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,3 Capital Expenditures General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,30 Sanitary Sewer Capital Expenditures 7,683,018 8,465,000 5,544,700 9,381,330 5,848, Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Borrowing - - (1,617,000) (1,000,000) (10,000,00) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,7 Transfers between Funds: - - - - - - - CC Funds - - - - - - - - Transfers between Funds: - - - -	Waterworks Operating Expenditures	14,773,149	13,874,242	14,269,210	13,954,843	14,299,926
Annual Surplus/Deficit 12,438,237 30,233,087 31,688,643 31,397,402 31,679,0 Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,7 Capital Expenditures General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,330 5,848,7 Sanitary Sewer Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848,7 Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,00) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,7 Transfers between Funds: - - - - - - DCC Funds - - - - - - - Transfers to/(from) Accumulated Surplus (63,468,307) (15,917,350) 10,863,115 15,193,134 17,658,87	Interest Payment on Municipal Debt	2,359,493	2,301,449	1,739,918	1,522,429	1,634,094
Add back: Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,5 Capital Expenditures General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,5 Sanitary Sewer Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848, Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,00) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,7 Transfers between Funds: - - - - - - - DCC Funds -	Amortization	34,573,119	34,594,617	35,140,633	35,740,285	38,652,267
Amortization 34,573,119 34,594,617 35,140,633 35,740,285 38,652,4 Capital Expenditures	Annual Surplus/Deficit	12,438,237	30,233,087	31,688,643	31,397,402	31,679,023
Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,35 Sanitary Sewer Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848,300 Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,24 Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,000) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,75 Transfers between Funds: - - - - - - DCC Funds - - - - - - - Transfers to/(from) Accumulated Surplus (63,468,307) (15,917,350) 10,863,115 15,193,134 17,658,50	Add back:					
General Capital Expenditures 76,658,678 53,539,880 32,735,440 28,346,150 40,331,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 9,381,330 5,848,700 12,900,900 14,264,270 14,193,000 15,706,950 12,900,900 14,264,270 14,264,270 16,17,000 (1,000,000) (10,000,000) <t< td=""><td>Amortization</td><td>34,573,119</td><td>34,594,617</td><td>35,140,633</td><td>35,740,285</td><td>38,652,267</td></t<>	Amortization	34,573,119	34,594,617	35,140,633	35,740,285	38,652,267
Sanitary Sewer Capital Expenditures 7,583,018 8,465,000 5,544,700 9,381,330 5,848, 5,848, 12,900,900 Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,2 Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,000) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,7 Transfers between Funds:	Capital Expenditures					
Waterworks Capital Expenditures 21,763,897 14,193,000 15,706,950 12,900,900 14,264,3 Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,000) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,3 Transfers between Funds: - - - - - - DCC Funds - - - - - - - Transfers to/(from) Accumulated Surplus (63,468,307) (15,917,350) 10,863,115 15,193,134 17,658,50	General Capital Expenditures	76,658,678	53,539,880	32,735,440	28,346,150	40,331,300
Proceeds from Municipal Borrowing - (1,617,000) (1,000,000) (10,000,000) Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,33 Transfers between Funds:	Sanitary Sewer Capital Expenditures	7,583,018	8,465,000	5,544,700	9,381,330	5,848,100
Principal Payment on Municipal Debt 4,474,070 4,547,174 3,596,071 2,316,173 2,228,7 Transfers between Funds:	Waterworks Capital Expenditures	21,763,897	14,193,000	15,706,950	12,900,900	14,264,200
Transfers between Funds: - </td <td>Proceeds from Municipal Borrowing</td> <td>-</td> <td></td> <td>(1,617,000)</td> <td>(1,000,000)</td> <td>(10,000,000)</td>	Proceeds from Municipal Borrowing	-		(1,617,000)	(1,000,000)	(10,000,000)
Reserve Funds - <	Principal Payment on Municipal Debt	4,474,070	4,547,174	3,596,071	2,316,173	2,228,747
DCC Funds	Transfers between Funds:					
Transfers to/(from) Accumulated Surplus (63,468,307) (15,917,350) 10,863,115 15,193,134 17,658,	Reserve Funds	-	-	-	-	-
	DCC Funds	-	-	-	-	-
Financial Dian Palanca	Transfers to/(from) Accumulated Surplus	(63,468,307)	(15,917,350)	10,863,115	15,193,134	17,658,943
	Financial Plan Balance	_	_	_	_	_

Schedule B

City of Nanaimo Statement of Revenue Objectives & Policies

1. Proportion of Revenue by Source

The City receives revenues from a variety of sources including property taxes and user fees. This funding pays for such services as police and fire protection, solid waste collection, management of roads, drainage, sanitary sewer, waterworks and parks infrastructure, along with the delivery of leisure and cultural services. Property taxes are the largest source of revenue as detailed in Table 1.

Table 1: Sources of Revenue

Revenue Source	\$ Total Revenue	% Total Revenue
Property Value Taxes	168,182,969	60.6%
Parcel Taxes	212,840	0.1%
Fees & Charges	62,122,457	22.4%
Other Sources	46,796,025	16.9%
Total	277,314,291	100.0%

Policies and Objectives:

Property Taxes

- The City will attempt to keep the proportional share of revenue from property taxes at a level similar to the average of comparable municipalities.
- Where new sources of revenue are made available to the City from senior governments, wherever possible these revenues will be used to reduce dependency on property taxation revenue.

Parcel Taxes

• Parcel taxes will be used whenever Council determines that they are more appropriate than property taxes.

Fees & Charges

• Wherever possible, fees & charges will be used to assign costs to those who benefit from the service provided. The proportion of the costs recovered by fees and charges will vary with the nature of the service provided.

Proceeds of Borrowing

- Borrowing will be considered when determining the funding sources of large capital projects that provide benefits to taxpayers over a long period of time (20 years or more).
- Borrowing will be consistent with the City's Debt Management Policy.

Other Sources of Revenue

- The City will continue to seek other sources of revenue in order to reduce reliance on property taxes.
- The City will consider hydroelectric power generation where practical and environmentally supportable.

2. Distribution of Property Taxes Among the Classes

Table 2 outlines the projected distribution of property taxes amongst the property classes. Projected revenue from residential provides the largest proportion of property tax revenue. This class represents the largest portion of the tax base and utilizes the majority of City services. Between 2009 and 2013, the light and major industrial tax rates were reduced to the same level as the commercial tax rate.

Property Class	\$ Property Taxes	% of Total Property Taxation	Tax Class Ratios
Residential (1)	115,406,356	68.6%	1.000
Utilities (2)	821,742	0.5%	8.768
Supportive Housing (3)	-	0.0%	-
Major Industry (4)	2,279,711	1.4%	3.166
Light Industry (5)	3,003,486	1.8%	3.166
Business and Other (6)	46,261,798	27.5%	3.166
Managed Forest Land (7)	4,130	0.0%	5.645
Recreational/Non-Profit (8)	405,582	0.2%	2.537
Farm (9)	164	0.0%	0.123
Total	168,182,969	100.0%	

 Table 2: Projected Distribution of Property Tax Rates and Tax Class Ratios

Policies and Objectives:

- The City will attempt to keep the percentage of property taxes received from residential taxpayers at a level comparable to the average of similar municipalities.
- The City will attempt, over time, to reduce the commercial tax rate to the average of all BC municipalities.

3. Permissive Tax Exemptions

The City believes that permissive tax exemptions are an appropriate way to recognize the value of the services provided to the community by non-profit organizations. Each year, a list of these exemptions is included in the City's Annual Report.

Policies and Objectives:

- Permissive tax exemptions are governed by the City's Permissive Tax Exemption Policy, which outlines the criteria for which property tax exemptions may be granted.
- Permissive tax exemption requests will be reviewed by the Finance and Audit Committee and the Committee will make recommendations to Council.
- Permissive tax exemptions will be reviewed at least every three years to ensure that

the organization and property still meets the criteria established by Council.

4. **Revitalization Tax Exemptions**

The City believes that revitalization tax exemptions are an appropriate tool to assist the City in realizing its strategic objectives.

Policies and Objectives:

- The City can exempt municipal taxes for up to five years for projects undertaken by landowners, where the project meets defined objectives of a City strategy.
- Recipients of exemptions must enter into a Revitalization Tax Exemption Agreement with the City.
- Every revitalization tax exemption must be approved by the General Manager, Corporate Services.