

Nanaimo Operations Centre Project Update

January 18, 2024

1

Presentation Format The Road Ahead

- Project Overview
- Phase One Information
 - Key Design Considerations
 - Borrowing
 - Electorate Approval
 - Preliminary Schedule
 - FAQs
- Future Phase Information





To address long-standing and increasingly unsustainable health, safety, environmental and operational shortcomings of the site in a fiscally responsible manner.









3

Why is This Project Necessary?

Age and condition of the existing buildings.



Why is This Project Necessary?

Lack of space and capacity for Staff to provide City services in a growing community.



5

Why is This Project Necessary?

Shortcomings in seismic, environmental, accessibility, gender equity and other considerations.



Why is This Project Necessary?

Opportunity to optimize operations across the City, drive efficiency, and resiliency.



7

Project Timeline – 1960's to 2018

- Public Works and Parks Operations Yards Established
- Building Code Updates to Seismic Requirements
- Seismic Assessments



Project Timeline – 2019

- Operational Space Needs Assessment
- Facility Condition Assessment
- Initial Planning
- Cost Estimating







9

Project Timeline – 2020

- Project Phasing
- Functional Planning
- Cost Estimating





- Conceptual Master Plan
- Geotechnical and Environmental Investigation
- Business Case Development



Project Timeline -2022

- Phase One Feasibility Assessment
- Phased Conceptual Master Plan
- Supportive Projects
- Cost Estimating



Project Timeline – 2023

- Public Engagement
- Borrowing Bylaw Consideration
- Alternative Approval Process



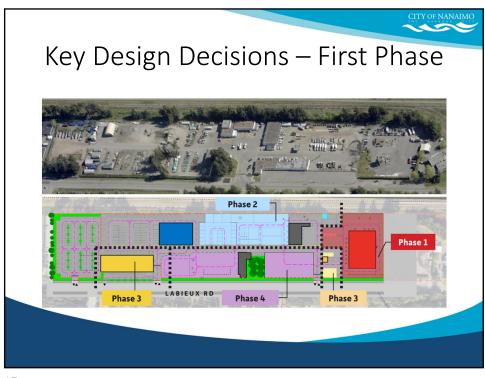


13

Key Design Decisions

- Utilitarian, no frills, basic and **fit for purpose**
- Meet City's current needs with flexibility to adapt to future
- Select buildings to be post-disaster to provide safe spaces for critical tasks to be undertaken

Feature	Code Requirement				Code Reference		
Zoning	COR3, C	Zoning Bylaw N 4500 Schedule					
Fire Limit Area	Sprinkle	rs Require	ea			Building Bylaw No. 7224 (28.2)	
	_					No. /224 (28.2)	
Major Occupancy	Group F	2 – Medii	ım Hazard (nı	er 50kg/m	combustible content)	3.1.2.1	
,	Level 1		57 People				
Occupant Load	Level 2	3.1.17.1					
	Total (E:						
		,,	67 People				
Building Height	Up to 4	Storevs					
Building Area	Up to 48	300m² at 2	Storeys in B	uilding Heig	ht	7	
Sprinklers	Sprinkle	rs Require	ed Throughou	t		3.2.2.77	
Construction Type	Combus	tible or N	on-Combustil	ole		3.2.2.77	
Floor Assemblies	45 min f	RR					
Loadbearing Supports	45 min 8	7					
	2 hr FRR	3.3.5.5, 3.3.5.6, 3.6.2.1, 3.6.3.1, 3.5.3.1, 3.4.4.1,					
Wall Separations	1 hr FRR						
wali separations	45 min f						
	1-2 hr F						
	Face	LD	Openings	FRR	Cladding		
Spatial Separation and	West	>15 m	100 %	-	Combustible or Non-Comb.		
Exposure Protection	East	12 m	68 %	1 hr	Combustible or Non-Comb.	3.2.3.1-E , 3.2.3.	
Exposure Protection	North	>15 m	100%		Combustible or Non-Comb.		
	South	>15m	100%		Combustible or Non-Comb.		
Fire Alarm	Require	d (Single S	itage)			3.2.4.1	
	_		ım min. Cumı				
	Level 1						
Exits		3.4.2.1, 3.4.3.2,					
Lots	Level 2	3.4.4.3 ,					
	1	[(2 Exit	Doors min. S	paced 23.5	m apart)		
Travel Distance (max)	45 m					3.4.2.5	
Exit Width (min) 850 mm at Doors 1100 mm at each Corridor					3.8.3.12		
	1100 mi	n at each	Corridor				
Water Closets	6 Water	Clocote	t 160 poople	(2 par ray)		3.7.2.2	
	Water Closets 6 Water Closets at 160 people (3 per sex) 67 / 2 = 34 male/female = 3 water closets per sex						



Key Design Decisions — First Phase Fire Training Tower • Convert from wood fuel • Reduce impact to area during training exercises • Enhance staff safety • Strengthen training opportunities

Key Design Decisions – First Phase

Beban Park Trail

- Standard 'Works and Services' requirement
- In lieu of sidewalk on Labieux Road
- Completes circular route through park
- Most requested park amenity



17

Key Design Decisions – First Phase

Green Stormwater Management

- Replaces failing system
- Protects assets
- Enhances natural environment
- Establishes pond in natural location
- Compliments park uses







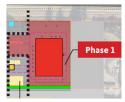


Fleet Maintenance Facility

- Fit for purpose, without frills
- Post-disaster
- Flexible for future technology
- Sized for the City's fleet







19

Key Design Decisions – First Phase

Fleet Maintenance Facility Progression						
	1960's	2023	Future			
Nanaimo Population	Apx. 15,000	Apx. 105,000	Projected 126,000 to 141,000 in 2050			
Vehicle Service Bays	3	6	10			
Vehicle Mechanics	Unknown	7	8			
Service Bay to Mechanic Ratio (1.5:1 is Standard)	Unknown	0.85:1	1.25:1			
Staff	Unknown	14	16			

Value Management Review

Required NOC Functions at the Lowest Cost

- Generate creative ideas to support City objectives
- Develop case studies
- Increase effectiveness while lowering costs







21

Why Long-Term Borrowing?

- Generational project, supporting the community for many years to come
- Community growth drove the need for this project
- Prudent management of the City's finances





Financing Options

- 1. Long Term Borrowing
 - Fund \$48.5M from 20 Year borrowing, at 4.78% (Nov 27 rate)
 - Planned borrowing:
 - 2024 \$ 3.4M
 - 2025 \$16.1M
 - 2026 \$28.0M
 - 2027 \$ 1.0M
 - Estimated cost per household \$77/year*

	2024	2025	2026	2027	2028
Provisional Projected Property Tax Increases	8.0%	7.0%	4.6%	2.6%	2.6%
Revised Projected Property Tax Increases	8.1%	7.3%	5.6%	3.7%	2.6%

*Based on Maximum borrowing amount; 2024 1% of taxes for a typical home valued at \$808,873

23



Financing Options

- 2. Raise Property Taxes 2024 only
 - Fund \$48.5M from property taxes in 2024
 - Estimated cost per household \$933 in 2024 only*

	2024	2025	2026	2027	2028
Provisional Projected Property Tax Increases	8.0%	7.0%	4.6%	2.6%	2.6%
Revised Projected Property Tax Increases	43.3%	-19.2%	4.6%	2.6%	2.6%

*Based on Maximum borrowing amount; 2024 1% of taxes for a typical home valued at \$808,873



Financing Options

- 3. Raise Property Taxes Over Four Years *Illustrative only
 - Fund \$48.5M from Property Taxes in 2024-2027
 - · Planned borrowing:
 - 2024 \$ 3.4M
 - 2025 \$16.1M
 - 2026 \$28.0M
 - 2027 \$ 1.0M

	2024	2025	2026	2027	2028
Provisional Projected Property Tax Increases	8.0%	7.0%	4.6%	2.6%	2.6%
Revised Projected Property Tax Increases	10.5%	15.1%	10.9%	-11.4%	2.1%

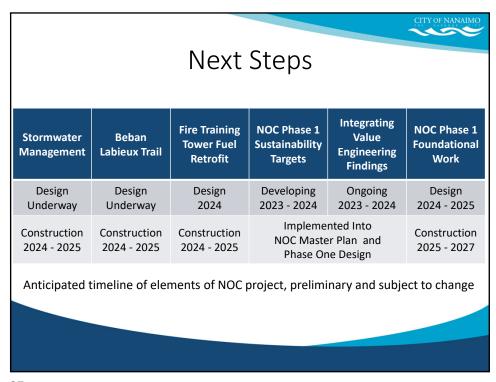
*Many variables will affect this option, for illustration only.

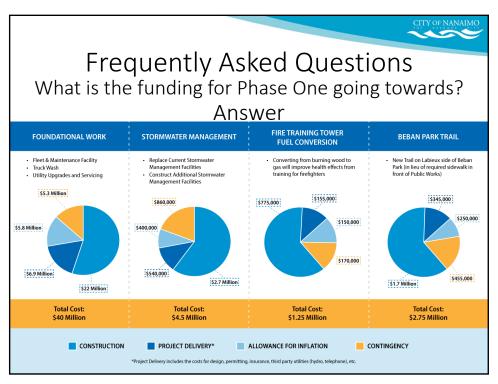
25

Why Go Through an AAP?

- City's Debt Management Policy requires electoral approval for long-term borrowing
- Community Charter provides two mechanisms for this: Referendum & AAP
- AAP for "core services" projects required to serve the community
- An AAP is cost effective (apx. \$20k vs. \$300k for referendum)









What will this cost me?

Answer

\$77/year, or \$6.50/month*

*Based on:

- Maximum borrowing amount
- 2024 1% of taxes for a typical home valued at \$808,873
- 20 year amortization at 4.78%

29



What would it cost me if we funded Phase One from taxes instead of borrowing?

<u>Answer</u>

\$933 in 2024, or \$77.75/month*

*Based on:

- Maximum borrowing amount
- 2024 1% of taxes for a typical home valued at \$808,873



Frequently Asked Questions How are you trying to save money?

Answer

- Space planning based on needs not wants, with those plans being established through two assessments.
- A Value Management exercise re-examined actual needs, functions, logistics, and sought the best overall value for site uses.
- Continue to adjust operations and work practices to minimize space and building needs
 - For example, reducing covered storage, utilizing off-site storage, keeping some staff working downtown

31



Frequently Asked Questions Why make post-disaster rated buildings, what is the cost premium for that?

Answer

- Public Works is the fourth emergency responder; it is crucial for them to be able to respond in a 'post-disaster' situation.
- Only two buildings will be post-disaster rated, each serving critical functions.
- The additional cost to make these two buildings postdisaster rated has been forecast at \$1.8M, less than 1.5% of the cost of the project.



Frequently Asked Questions Why not just seismically retrofit the buildings you already have?

Answer

The existing buildings are past their useful life, no longer function, and are structurally deficient.

They do not meet the very basic needs of City Operations.

A seismic retrofit will not change that and is not a wise use of money.

33



Frequently Asked Questions What options were considered?

<u>Answer</u>

- Purchase or lease an existing building.
 - None to be found
- Relocate to a new site.
 - Even more expensive... and where?
- Renovate the buildings at the Yard.
 - This is being done for several buildings, the Purchasing & Stores and Truck Barn buildings are suitable for renovation and will be staying.



Frequently Asked Questions Are there any services that I receive that will benefit from these upgrades?

An<u>swer</u>

Yes; many.

Water production, water distribution, sewage conveyance, stormwater management, garbage, recycling, and compost collection, cemeteries, sidewalks, road surfacing, bike lanes, road marking, road signage, snow clearing, salting/brining, street sweeping, automobile collision cleanup, animal carcass removal, RCMP, Fire & Rescue, emergency management, ice rinks, community centers, social centers, pools, sports fields, stadiums, sports venues, trails, beaches, parks, forests, restrooms, playgrounds, bike parks, running tracks, gardens, and urban forests...

To name a few.

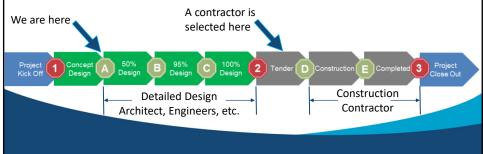
35

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Frequently Asked Questions Who is building this project, what contractor has been selected, where are detailed plans?

<u>Answer</u>

We are still very early in the project life cycle, there is **a lot** of work to do before we can answer that...



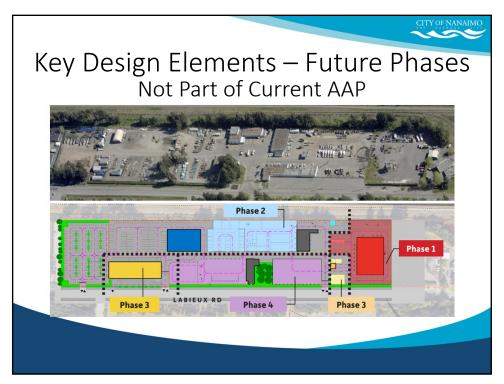


Frequently Asked Questions Why does the project need a trailway in Beban Park?

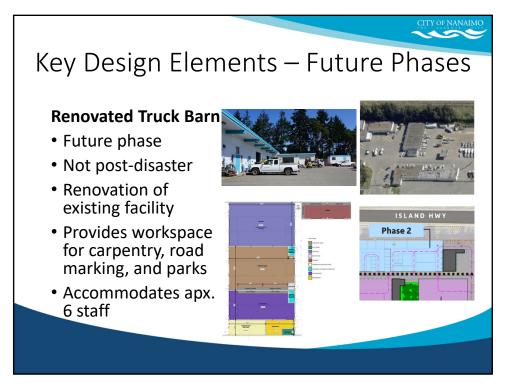
Answer

- "Works & Services" are a requirement in all developments, in this case that would be a sidewalk on Labieux Road.
- We believe there is better value to the community in completing this amenity in the park instead.
- This trail is the community's most requested park improvement in the Beban Park Master Plan.
- Seeking approval to borrow provides the opportunity to build the trail, although the "Works & Services" can be waived.

37







Key Design Elements – Future Phases

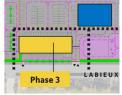
Administration Facility

- Future phase
- Post-disaster
- Provides space for operational groups to work together
- Accommodates apx. 175 staff









41

Key Design Elements – Future Phases

Renovated Central Stores

- Future Phase
- Not post-disaster
- Renovation of existing facility
- Provides inventory control and protected storage
- Accommodates 3 staff



