

MINUTES
REGULAR COUNCIL MEETING
SHAW AUDITORIUM, VANCOUVER ISLAND CONFERENCE CENTRE,
80 COMMERCIAL STREET, NANAIMO, BC
MONDAY, 2022-JUL-18, AT 4:30 P.M.

Present: Mayor L. Krog, Chair
Councillor S. D. Armstrong
Councillor D. Bonner
Councillor T. Brown (joined electronically)
Councillor B. Geselbracht
Councillor E. Hemmens
Councillor Z. Maartman
Councillor I. W. Thorpe
Councillor J. Turley

Staff: J. Rudolph, Chief Administrative Officer
D. Lindsay, General Manager, Development Services/Deputy Chief
Administrative Officer
R. Harding, General Manager, Parks, Recreation and Culture
B. Sims, General Manager, Engineering and Public Works
B. Corsan, Director, Corporate and Business Development
J. Holm, Director, Development Approvals
D. LaBerge, Manager Bylaw Services
J. Rose, Manager, Transportation
T. Webb, Communications Consultant
S. Gurrie, Director, Legislative Services
N. Sponaugle, Legislative Communications Clerk
K. Lundgren, Recording Secretary

1. CALL THE REGULAR MEETING TO ORDER:

The Regular Council Meeting was called to order at 4:30 p.m.

2. PROCEDURAL MOTION TO PROCEED IN CAMERA:

It was moved and seconded that the meeting be closed to the public in order to deal with agenda items under the *Community Charter*:

Section 90(1) A part of the Council meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:

- (c) labour relations or other employee relations;
- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the municipality;
- (g) litigation or potential litigation affecting the municipality;

- (k) negotiations and related discussions respecting the proposed provision of a municipal service that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the municipality if they were held in public; and,
- (n) the consideration of whether a Council meeting should be closed under a provision of this subsection or subsection (2).

The motion carried unanimously.

Council moved In Camera at 4:30 p.m.
Council moved out of In Camera at 5:53 p.m.

Council recessed the Open Meeting 5:53 p.m.
Council reconvened the Open Meeting at 7:00 p.m.

3. INTRODUCTION OF LATE ITEMS:

- (a) Agenda Item 12(a) Mayor's Leaders' Table Final Report – replace slide 6 "Recommendation 2" of the Doughnut Economics Philosophy Working Group PowerPoint, move to Agenda Item 8(a) and reorder the remaining items accordingly.
- (b) Agenda Item 12(a) Parking Bylaw Exemption – add delegation from Debbie Sayles.

4. APPROVAL OF THE AGENDA:

It was moved and seconded that the Agenda, as amended, be adopted. The motion carried unanimously.

5. ADOPTION OF THE MINUTES:

It was moved and seconded that the following minutes be adopted as circulated:

- Minutes of the Special Council Meeting (Public Hearing) held in the Shaw Auditorium, Vancouver Island Conference Centre, 80 Commercial Street, Nanaimo, BC, on Wednesday, 2022-JUN-22 at 7:00 p.m.
- Minutes of the Regular Council Meeting held in the Shaw Auditorium, Vancouver Island Conference Centre, 80 Commercial Street, Nanaimo, BC, on Monday, 2022-JUL-04, at 4:30 p.m.

The motion carried unanimously.

6. MAYOR'S REPORT:

The mayor spoke regarding the following:

- Gratitude was expressed towards two City employees who prevented a child-luring incident in Robins Park in South Nanaimo.
- A new circular economy accelerator program is launching on Vancouver Island and on the Sunshine Coast. The program is designed to support businesses who seek to adopt circular economy principles. The program will offer hands on support to 16 businesses north of the Malahat and on the Sunshine Coast. The Mayor encouraged businesses to apply.
- The remains of the much-loved Departure Bay Activity Center, damaged by the fire on March 17th 2022, will be torn down and removed.
- The National Drowning Prevention week runs from July 17th to 23rd, and the Mayor encouraged taking extra steps to ensure safety such as wearing a lifejacket, swimming with a buddy, avoiding alcohol or drug consumption near water, knowing your swimming limitations and ensuring children are under direct supervision of an adult when around bodies of water.

7. PRESENTATIONS:

(a) Mayor's Leaders' Table Final Report

Mayor Krog expressed thanks and acknowledgement for the work undertaken by the members of the Mayor's Leaders' Table (MLT) and introduced the Chairs of the three MLT working groups.

Presentations:

1. Donna Hais, Chair, Infrastructure Ask Working Group, provided a PowerPoint presentation and presented the final report on behalf of the Infrastructure Ask Working Group. Highlights included:
 - Nanaimo is no longer a small rural community, but is evolving into a large urban centre; therefore, there is a need to start investing in our infrastructure to support the community's growth
 - Provided a summary of the Working Group's process of identifying projects, project evaluation, and a strategic alignment with the City Plan
 - Every project fulfilled more than one aspect of the REIMAGINE Nanaimo goals
 - Provided an overview of the projects identified throughout the community and encouraged looking at how one project can fulfill the needs of multiple groups
 - Local hub concept encourages the use of strategic partnership
 - After assessment, the Working Group identified the following top five projects:
 - Nanaimo Regional General Hospital (NRGH) patient tower
 - Equitable housing
 - Community fiber optic network
 - NRGH Cancer Centre
 - South End Community Centre
 - Identified important community projects that require significant infrastructure funding and regional community support

- Presented the Working Group's recommendations:
 1. That Council continue the momentum, energy and investment of community leaders to move Nanaimo forward
 2. It is critical that the community walk together with Snuneymuxw
 3. That Council endorse establishing a Table of Champions
2. Kim Smythe, Chair, Doughnut Economics Philosophy Working Group, provided a PowerPoint presentation and presented the final report on behalf of the Doughnut Economics Philosophy Working Group. Highlights included:
- The focus of the Working Group was to develop an awareness of the doughnut economy framework and identify how Nanaimo fits in the model
 - The doughnut economic theory is to meet the needs for all while respecting the limits of the ecological ceiling
 - Presented the Working Group's recommendations:
 1. Include in Council orientation for 2022/23 training on doughnut economics and establishing an ad hoc Committee to develop awareness, training for City Staff, and Council to embed the concept through the organization
 2. Develop an awareness program for City entities (including Nanaimo Prosperity Corporation, Tourism Nanaimo, Systems Planning Organization) and engage with key stakeholders (e.g. Port Theatre, Art Gallery, Museum)
 3. Develop a Doughnut-focused, outcomes-based budgeting philosophy for Council
 4. Advocate for alignment of Doughnut Economy principles across the region
 5. Develop a Doughnut Economics Business & Non Profit Recognition Program to showcase businesses on their journey towards adopting Doughnut Economics and recognize their progress
 6. Establish a Doughnut Economics Coalition with the wider Nanaimo community to support and promote the philosophy
3. Keith Wilson, Chair, Youth Attraction and Retention Working Group, provided a PowerPoint presentation and presented the final report on behalf of the Youth Attraction and Retention Working Group. Highlights included:
- The focus of the Working Group was to develop actionable suggestions on how to retain and attract young people to the City of Nanaimo
 - Survey research was conducted with 150 responses received
 - Three main topics of concern were identified: housing, employment/work and recreation/entertainment
 - Presented the Working Group's recommendations:
 - Affordable housing, good jobs with career potential and active recreational options top the list of ways to retain and attract youth in Nanaimo
 - Community safety and wellness: addictions, homelessness and lack of doctors are other areas of notable concern

It was moved and seconded that Council support and endorse the recommendations of the Mayor's Leaders' Table Infrastructure Ask Working Group and, where applicable, include in corporate work plans. The motion carried unanimously.

It was moved and seconded that Council support and endorse the recommendations of the Mayor's Leaders' Table Doughnut Economics Working Group and, where applicable, include in corporate work plans. The motion carried.

Opposed: *Councillors Armstrong, Thorpe and Turley*

It was moved and seconded that Council support and endorse the recommendations of the Mayor's Leaders' Table Youth Attraction and Retention Working Group and, where applicable, include in corporate work plans. The motion carried unanimously.

It was moved and seconded that Council direct Staff to develop a Terms of Reference for a Table of Champions to be convened by the 2022-2026 Council to ensure continued advocacy of projects and programs. The motion carried unanimously.

(b) Development Approvals - 2022 Mid-Year Update

Introduced by Dale Lindsay, General Manager, Development Services/Deputy CAO.

Presentation:

1. Jeremy Holm, Director, Development Approvals, provided a PowerPoint presentation. Highlights included:
 - Provided statistics showing construction value and residential units for the first six months of 2022
 - Highlighted the negative impact of inflation on the cost of construction
 - Presented a series of significant building permits, development permits, and rezoning applications that have been issued/approved or in progress this year

Council recessed the meeting at 8:59 p.m.

Council reconvened the meeting at 9:10 p.m.

8. COMMITTEE MINUTES:

The following Committee Minutes were received:

- Minutes of the Governance and Priorities Committee Meeting held in the Shaw Auditorium, Vancouver Island Conference Centre, 80 Commercial Street, Nanaimo, BC, on Monday, 2022-JUN-27, at 1:00 p.m.

By unanimous consent, Council agreed to move Agenda Item 12(a) Parking Bylaw Exemption to precede Consent Items.

9. REPORTS:

(a) Parking Bylaw Exemption

Introduced by Bill Sims, General Manager, Engineering and Public Works.

Presentation:

1. Jamie Rose, Manager, Transportation, provided a PowerPoint presentation. Highlights included:

- The report is a follow up to the discussion held at the 2022-JUN-20 Regular Council Meeting
- Street parking is an amenity for all users and it's important to provide a fair and equitable use for all residents and businesses
- In some areas, parking has become a high demand
- Some areas in Nanaimo have added regulations of Resident Exempt Areas

Dave Laberge, Manager, Bylaw Services, continued the presentation and spoke regarding the process of enforcing the 24 hour parking regulations.

- The regulation is a complaint driven process and takes a minimum of 24 hours before a complaint is received and bylaw issues a ticket
- In some neighbourhoods there is tremendous competition for parking, causing conflict among residents
- In 2021, of the 850 total parking complaints, 270 were for parking over the 24 hour limit
- Operationally, the regulation ensures that there is opportunity for services and maintenance of the street

Delegation:

1. Debbie Sayles spoke regarding the challenges in complying with the 24 hour parking regulation, particularly since the building that she lives in does not provide adequate parking. She spoke of difficulties with the transit system, residents getting ticketed, having to park down the street, and unnecessary wear on vehicles.

It was moved and seconded that Council direct Staff to prepare a business case to create a managed Bylaw Exemption Program, for consideration as part of the 2023-2027 Financial Planning process. The motion carried.

Opposed: *Mayor Krog and Councillors Hemmens, Thorpe and Turley*

10. CONSENT ITEMS:

Councillor Brown requested that Agenda Item 10(a)(1) Proposed 2023 Initiatives to Increase Affordable Housing be removed to be voted on separately.

It was moved and seconded that the following item be adopted by consent:

(a) Finance and Audit Committee Meeting 2022-APR-20

1. Paul Manly re: Grant in Aid to Cover Water Bills for Growing Opportunities Community Farm Project

That the Finance and Audit Committee direct Staff to return to a future Finance and Audit Committee meeting with a Staff report regarding the request for a grant in aid from Growing Opportunities and include information pertaining to water rates in Agriculture Land Reserves.

The motion carried unanimously.

(b) Separately Addressed Consent Items

1. Proposed 2023 Initiatives to Increase Affordable Housing

That Council endorse the Staff recommended projects for 2023 to support and increase affordable housing in the City of Nanaimo as presented in the report dated 2022-JUN-27 by Christy Wood, Social Planner and Lisa Brinkman, Manager of Community Planning.

It was moved and seconded that the following motion be referred to a future Governance and Priorities Committee meeting for discussion:

That the following initiatives and projects be developed in 2023 to support the increase of affordable housing units and housing supply in the City of Nanaimo:

1. Prepare policies and bylaw amendments for items 1.2 (Expand Secondary Suite Policy), 2.1 (Update the Policy on Coach Houses), and 2.2 (support Infill and Intensification in Single Detached Neighbourhoods) of the Nanaimo Affordable Housing Strategy for the appropriate land use designations in the City Plan.
2. Complete an analysis of proposed Urban Centre and Corridor land use designations in City Plan, with the objective of pre-zoning appropriate parcels for affordable housing, and to align densities in the Zoning Bylaw with the OCP or City Plan density targets.
3. Amend Schedule D of the Zoning Bylaw 4500 to incentivize affordable family friendly housing with three or more bedrooms, and accessible and adaptable housing units (Schedule D of the Zoning Bylaw contains a list of amenities that a developer can provide to achieve more residential units within a development than the base zoning designation allows).

The motion carried.

Opposed: *Councillors Bonner, Brown and Geselbracht*

9. REPORTS: (continued)

(b) Request for Proposal Results - Nanaimo Aquatic Centre (741 Third Street)

Introduced by Bill Corsan, Director, Corporate and Business Development.

It was moved and seconded that Council approve the disposition of two 10-year Lease Agreements for two City-owned commercial spaces located within the Nanaimo Aquatic Centre, 741 Third Street, to the Canadian Back Institute No. 2 (GP) Inc. and Team Aquatic Supplies Ltd. The motion carried unanimously.

(c) Property Disposition - 4104A Wellesley Avenue

Introduced by Bill Corsan, Director, Corporate and Business Development.

It was moved and seconded that Council:

1. approve the property disposition of 4104A Wellesley Avenue for \$109,000 to Kim Strynadka; and
2. authorize the Mayor and Corporate Officer to execute the Purchase and Sale Agreement.

The motion carried unanimously.

(d) Liquor Licence Application No. LA149 - 11 Cliff Street

Dale Lindsay, General Manager, Development Services/Deputy CAO, informed Council that an application has been received to amend the existing liquor licence at 11 Cliff Street.

(e) Appointment of Bylaw Enforcement Officer

Introduced by Dale Lindsay, General Manager, Development Services/Deputy CAO.

It was moved and seconded that Council appoint Charles Cory Parnall as a Bylaw Enforcement Officer to enforce the provisions of City of Nanaimo "Animal Responsibility Bylaw 2021 No. 7316". The motion carried unanimously.

11. BYLAWS:

(a) "Highway Closure and Dedication Removal Bylaw 2022 No. 7341"

It was moved and seconded that "Highway Closure and Dedication Removal Bylaw 2022 No. 7341" (To provide for highway closure and dedication removal of a portion of Lake Road at 4295 Victoria Avenue) pass third reading. The motion carried unanimously.

(b) “Miscellaneous Bylaws Repeal Bylaw 2022 No. 7352”

It was moved and seconded that “Miscellaneous Bylaws Repeal Bylaw 2022 No. 7352” (A bylaw to repeal outdated bylaws) be adopted. The motion carried unanimously.

(c) “Fees and Charges Amendment Bylaw 2022 No. 7336.02”

It was moved and seconded that “Fees and Charges Amendment Bylaw 2022 No. 7336.02” (a bylaw to add fees and charges for the Finance Department) be adopted. The motion carried unanimously.

(d) “Zoning Amendment Bylaw 2021 No. 4500.197”

It was moved and seconded that “Zoning Amendment Bylaw 2021 No. 4500.197” (To rezone 2393 Barclay Road from Single Dwelling Residential [R1] to Single Dwelling Residential – Small Lot [R2]) be adopted. The motion carried unanimously.

12. OTHER BUSINESS:

(a) Council and Committee Meetings During Campaign Period

It was moved and seconded that the following motion from the 2022-JUL-04 Regular Council Meeting be reconsidered:

“That Council suspend livestreaming, broadcasting and publishing of recorded Council and Committee meetings to the City of Nanaimo website and direct media requests and quotes for news releases to the CAO during the 2022 General Election Campaign Period from September 17, through to October 15, 2022.”

The motion carried.

Opposed: *Councillors Bonner and Turley*

It was moved and seconded that the motion be amended to remove the words “suspend livestreaming broadcasting and publishing of recorded Council and Committee meetings to the City of Nanaimo website”. The motion carried.

Opposed: *Mayor Krog and Councillors Maartman, Thorpe and Turley*

The vote was taken on the main motion as amended as follows:

That Council direct media requests and quotes for news releases to the CAO during the 2022 General Election Campaign Period from September 17, through to October 15, 2022.

The motion carried.

Opposed: *Mayor Krog and Councillors Thorpe and Turley*

(b) Correspondence dated June, 2022 from the Office of the Ombudsperson re: Quarterly Reports January 1 to March 31, 2022

(c) Mosaic Forest Management Presentation

Mayor Krog advised that Mosaic Forest Management requested an opportunity present to Council at an upcoming meeting.

13. QUESTION PERIOD:

Council received no questions from the public regarding agenda items.

14. ADJOURNMENT:

It was moved and seconded at 10:59 p.m. that the meeting adjourn. The motion carried unanimously.

CHAIR

CERTIFIED CORRECT:

CORPORATE OFFICER