



**WELCOME!**  
Emerging  
Directions Review

**reimagine**  
**NANAIMO**

Our City, Our Plans.

1

**Today's  
Agenda**

TOPICS	
1	Neighbourhood Plans
2	Infrastructure
3	Community Wellness
4	Truth and Reconciliation
5	Island Highway Character
6	Large Format Retail and Stand Alone Commercial
8	Stretch and Group Discussion
9	Next Steps

# Feedback Instructions



## DURING COMMENT BREAKS

- Record your comments while we present and share with the group during the group discussions
- Respond to the feedback polls

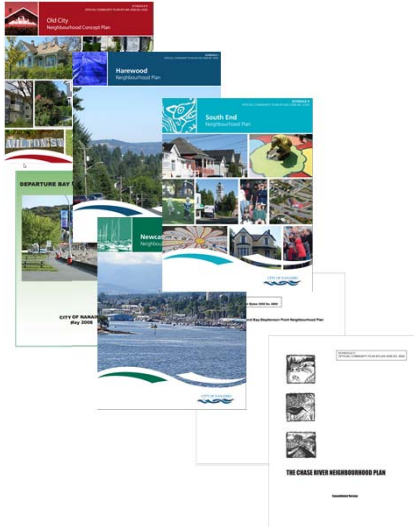
3

# NEIGHBOURHOOD PLANS

Key Directions



## NEIGHBOURHOOD PLANNING Updated Approach

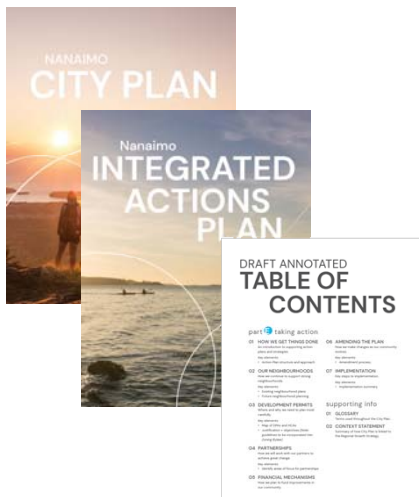


### CURRENT APPROACH (2008 OCP):

- Seven Neighbourhood Plans form part of the adopted City Plan
- Challenging to create: require lengthy planning processes, can have repetition / discrepancies, and may not always see the broad participation desired (resulting in plans guided by a small number of voices)

5

## NEIGHBOURHOOD PLANNING Updated Approach



### CITY AND ACTION PLAN EMERGING DIRECTIONS:

- Integrate key policy concepts from existing Neighbourhood Plans into City Plan and Integrated Actions Plan (some universal across all plans)
- Maintain Neighbourhood Plans as guidelines outside the adopted City Plan
- Continued engagement with neighbourhoods to plan priority projects and investments

→ INTEGRATED NEIGHBOURHOODS SECTION, ALL 5 GOALS AND LINKS

6

# NEIGHBOURHOOD PLANNING Updated Approach



## INTEGRATED NEIGHBOURHOODS

Examples of universal policies across plans include:

- Sense of place and unique character
- Local accessibility (sidewalk, trails, bikes)
- Public view protection
- Neighbourhood safety (crime, traffic, pedestrian)
- Local and relevant parks and recreation access/amenities
- Desire for local gateways
- Sustainability and environmental protection
- Housing (diversity of housing types)
- Ongoing commitment to engagement and opportunity to voice what's important at neighbourhood level



7

# NEIGHBOURHOOD PLANNING Updated Approach



## INTEGRATED NEIGHBOURHOODS

Figure 1: Integrated Neighbourhood Sketch & Typical Land Uses



### LOCAL HUBS CONCEPT

In neighbourhoods further from services, local hubs will be encouraged to form through partnerships around school sites, where educational activities can be combined with day-to-day neighbourhood needs like gathering spaces, day-care and play spaces, wellness and community meeting spaces, cafes, public art and cultural performance facilities, and other neighbourhood-scale activities. These local hubs are envisioned to fill an existing gap in neighbourhood-scale services and support more people in Neighbourhoods living closer to basic daily needs.

### Common Neighbourhood Features

- 1 School with Joint Use Community Wellbeing Facilities
- 2 Daycare
- 3 School / Neighbourhood Play Area
- 4 Potential Small-scale Local Tenants (e.g., corner store, cafe, medical)
- 5 Parking Area with Joint School / Community Use (e.g., potential bike / vehicle co-op)
- 6 Joint Use Playing Field and Park Space
- 7 Central Transit Stop
- 8 Community Greenway / Neighbourhood Parkland
- 9 Stormwater Ponds
- 10 Forest or Stream Buffer with Trail Connection
- 11 Multi-Modal Mobility Collector Street

8



# NEIGHBOURHOOD PLANNING Updated Approach



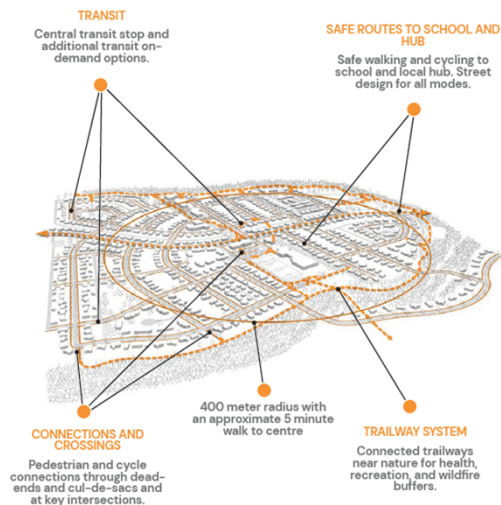
## INTEGRATED NEIGHBOURHOODS- Local accessibility and active transportation policies in current plans

Universal topic between neighbourhood plans	Newcastle+Brechin Policies	Southend Policies	Chase River Policies	Harewood Policies	Old City Policies	Departure Bay Policies	Rocky Point-Stephenson Point Policies
<b>Local Accessibility (sidewalks, trails, bikes)</b>	<ul style="list-style-type: none"> <li>Through appropriate planning, ensure an extensive system of walkable and bike friendly trails and roads throughout the neighbourhood, connecting residents to each other and to the surrounding community.</li> <li>The provision of continuous sidewalks and associated boulevard treatments throughout the neighbourhood is supported and encouraged.</li> </ul>	<ul style="list-style-type: none"> <li>Build neighbourhood pedestrian interconnectivity by ensuring availability of well-connected open space including waterfront access.</li> <li>Pedestrian connectivity opportunities in the neighbourhood will be encouraged via signage, road markings and road access improvements between parks and open spaces, and along existing streets running from east to west</li> </ul>	<ul style="list-style-type: none"> <li>The use of traffic calming measures where appropriate to slow traffic and improve pedestrian safety is encouraged.</li> </ul>	<ul style="list-style-type: none"> <li>Encourage the allocation of on and off street parking for small scale transportation including motorcycles, scooters, electric bicycles and very small cars (for example, 3 metre parking spots).</li> <li>An efficient and extensive system of walkable and bike friendly routes along trails and roads throughout the City's neighbourhoods will be pursued.</li> <li>An efficient and extensive system of walkable and bike friendly routes along trails and roads throughout the neighbourhood will be pursued.</li> <li>The provision of continuous sidewalks, separated from the street by a landscaped boulevard, is supported</li> </ul>	<ul style="list-style-type: none"> <li>Develop parkways/walk ways in coordination with new mixed commercial/multi-family projects and/or parking enclaves adjacent to the E&amp;N Railway corridor.</li> <li>Initiate a downtown revitalization program along Fitzwilliam and Albert Street with capital improvements to the boulevards</li> </ul>	<ul style="list-style-type: none"> <li>Improve accessible walking opportunities in Nanaimo's neighbourhoods and ensure safe and pleasant pedestrian use of recreational areas for all.</li> <li>Promote and enhance alternative transportation options, including cycling and transit.</li> <li>Ensure connectivity of bike facilities and routes throughout the neighbourhood and to the rest of Nanaimo.</li> </ul>	<ul style="list-style-type: none"> <li>Establish walking trails and cycle networks</li> <li>Negotiations as part of development applications will focus on trail acquisition</li> </ul>

# NEIGHBOURHOOD PLANNING Updated Approach



## Integrated Neighbourhoods (High level example)



# NEIGHBOURHOOD PLANNING Updated Approach



## Connected Nanaimo (Detailed level)



### Draft Policy examples:

- Trail connections and sidewalks will encourage safe pedestrian movement through neighbourhoods
- Develop transportation networks that respond to surrounding land use and development
- Prioritize walking, cycling, and transit routes in all Urban Centres
- Ensure that new development and redevelopments incorporate a fine-grained, redundant street network that encourages walking and cycling
- Partner with the School District and others to identify "Safe Routes to School" and encourage walking, cycling, or rolling options



# NEIGHBOURHOOD PLANNING Updated Approach



## INTEGRATED NEIGHBOURHOODS

### Relevant local parks and recreation amenity policies in current plans

Universal topic between neighbourhood plans	Newcastle+Brechin Policies	Southend Policies	Chase River Policies	Harewood Policies	Old City Policies	Departure Bay Policies	Rocky Point-Stephenson Point Policies
Relevant neighbourhood level parks and recreation amenities	<ul style="list-style-type: none"> <li>• Enhancements to, and the creation of, additional parks and open spaces within all land use designations of this Neighbourhood Plan is supported</li> <li>• Encourage the provision of public meeting spaces and community centres within the neighbourhood that will serve the surrounding residents, and particularly locating small community centres in strategic locations within the neighbourhood.</li> <li>• Encourage the development of parks, including fitness parks, within the community.</li> </ul>	<ul style="list-style-type: none"> <li>• The City will work with the South End Community Association to develop park, recreation and culture opportunities in the neighbourhood that include both a senior and teenager focus, and promote universal accessibility in the design of park, trail and roadway improvements.</li> </ul>	<ul style="list-style-type: none"> <li>• The negotiation of neighbourhood benefits as part of development applications will focus on the creation and enhancement of recreation opportunities. This would include trail development, park land acquisition and development, and greenway, trails and recreation buildings.</li> <li>• Area residents encourage Council's continued support of the Volunteers in Parks (VIP) Program.</li> </ul>	<ul style="list-style-type: none"> <li>• Enhancements to, and the creation of, additional parks, open spaces, and trails within all land use designations of this Neighbourhood Plan is supported.</li> <li>• Cluster housing forms are supported where the preservation of additional open space is provided, and which may encourage local food growing and production.</li> <li>• Encourage the provision of indoor and outdoor public meeting spaces, enhancing opportunities for residents to gather in a safe and attractive environment.</li> </ul>	<ul style="list-style-type: none"> <li>• Encourage and promote public squares, plazas, mini-parks, and other urban space opportunities in conjunction with new public institutional and commercial developments with amenities.</li> </ul>	<ul style="list-style-type: none"> <li>• Increase accessible infrastructure for outdoor sports activities and recreation.</li> <li>• Continue to improve and expand children's play areas in Nanaimo.</li> <li>• Ensure Departure Bay beach, parks, and indoor facilities continue to accommodate a variety of recreation activities.</li> <li>• Improve and enhance the recreational opportunities for youth in Departure Bay.</li> </ul>	<ul style="list-style-type: none"> <li>• Developed open space (e.g. squares, seating areas, picnic tables, BBQ's, public notice boards) is an important component of Local Service Centres and as such will be negotiated as part of the amenity package for relevant rezoning applications.</li> </ul>

# NEIGHBOURHOOD PLANNING Updated Approach



## Integrated Neighbourhoods (High level example)

### NEIGHBOURHOOD PARKS

Access to local play and outdoor recreation destinations within easy walk for most residents

### LOCAL HUBS

Evolution of a neighbourhood "heart" centered around a local elementary school for daycare, small-scale daily needs, and joint use recreation and culture facilities



### HERITAGE PROTECTION

Protection of existing heritage character in established neighbourhoods

### CENTRAL SCHOOL LOCATION

Elementary school or similar community facility central to the neighbourhood

# NEIGHBOURHOOD PLANNING Updated Approach



## Healthy and Empowered Nanaimo (Detailed level)



A GREEN NANAIMO  
RESIDENTS REGENERATIVE  
ECOSYSTEMS



A HEALTHY NANAIMO  
COMMUNITY WELLBEING &  
LIVABILITY



A CONNECTED NANAIMO  
EQUITABLE ACCESS &  
MOBILITY



AN EMPOWERED NANAIMO  
RECOGNITIONAL  
REPRESENTATION &  
INCLUSION



A PROSPEROUS NANAIMO  
THRIVING & RESILIENT  
ECONOMY



REIMAGINE NANAIMO

### Draft Policy examples:

- Focus city-delivered and local community-based programs in accordance to needs and demographics
- Partner with neighbourhoods and community groups to update and establish park and recreation amenities
- Geographically distribute public space, amenities, and program options for parks, recreation and culture throughout the community
- Continue to evolve recreation programs and services to meet changing community needs
- Provide park amenities to match community needs
- To help people connect to nature through recreation and green spaces by providing a diversity of parks and park amenities throughout the community
- Parks and open space shall serve as the organizing element for the development of new neighbourhoods and subdivisions



## NEIGHBOURHOOD PLANNING Updated Approach



### SHIFTING PRIORITIES

Chase River NP Plan Priorities 1999	Chase River Reimagine Priorities 2020
Aggressive park and trail acquisition. Preservation of greenspace and greenway corridors.	Community centre and accessible recreation and park amenities.
Preservation of the rural and heritage character.	Housing diversity and affordability.
Development of a Main Street/gateway to support unique character.	Transportation, transit, traffic congestion, and secondary access out of neighbourhood.
Acquiring specific list of PRC amenities as community contributions through development applications.	Safe routes to school and walking (trails and sidewalks).
Closing of the landfill and redevelopment as public open space.	Development applications (i.e. sandstone).
Ongoing planning and neighbourhood involvement.	Housing and social challenges (safety).



15

## NEIGHBOURHOOD PLANNING Updated Approach



### SHIFTING PRIORITIES

South End NP Plan Priorities 2008	South End Reimagine Priorities 2020
Access to the waterfront from neighbourhood (open space along waterfront).	Indoor community/recreation/meeting space.
Neighbourhood clean up and beautification efforts; neighbourhood notice board installation.	Haliburton Street active transportation route.
Neighbourhood safety and social challenges.	Homelessness and neighbourhood safety.
Green building efforts at the local level.	Aging population and need to accommodate seniors in community.
Pedestrian/bike safety and beautification on Nicol Street.	Terminal/Nicol street REIMAGINE plan implementation.
Maintaining neighbourhood character/gentrification.	Mix of housing types and affordability.
Transit improvements.	Pedestrian infrastructure (sidewalk gaps, safe crossing across Nicol).
Gateway signage.	
Good neighbour agreements and nuisance properties.	
Neighbourhood level food security.	
Unique street design concepts and standards.	



16



# NEIGHBOURHOOD PLANNING Updated Approach



## SHIFTING PRIORITIES—ACTION PLANS



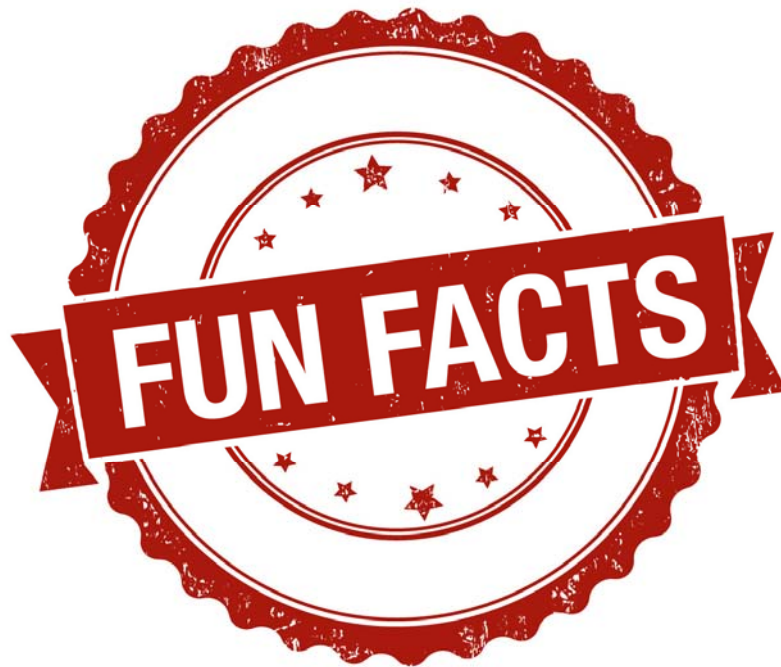
- Flexible and easy to update
- Responsive and ongoing check-ins with neighbourhoods
- Integrate with other departments
- Integrate with capital planning

Action (2022-2032 +/-) Potential actions to consider (draft)	Neighbourhood Plan	Action plan Goal
Haliburton active transportation improvements	Southend	Connected
Community centre development in South Nanaimo	Southend, Chase River, Harewood, Brechin, Newcastle	Partnerships, Healthy communities
Updating Barney Moriez Park amenities	Brechin Newcastle	Empowered



# FEEDBACK POLL

18



## Underground Utilities Updated Approach



### CITY PLAN EMERGING DIRECTIONS:

- Drinking water, sewer, and rainwater
  - Sustainable, affordable, and resilient
  - Long-term financial viability
- Urban centre expansion relies on available and required piping capacities for proposed land use.
- Largest potential additional infrastructure expansion are the large undeveloped areas with impacts to AM planning.



21

## Underground Utilities Updated Approach



### CITY PLAN EMERGING DIRECTIONS:

- Clear linkage between servicing capacity and growth
- Prioritizing utility upgrades in urban centres to be consistent with City Plan hierarchy
- Growth in areas with infrastructure capacity restrictions will not proceed until there is confirmed funding and plans



22



## Underground Utilities Updated Approach



### CITY PLAN EMERGING DIRECTIONS:

- Make land use, planning, and capital investment with consideration of life-cycle costing and asset mgmt. of infrastructure systems
- Considering future land use changes to capital plans and DCCs
- Considering storm water utility to support viability and resilience



23



## FEEDBACK POLL

24



# HEALTHY AND EMPOWERED NANAIMO

Community Well-being



## COMMUNITY WELL-BEING WHAT WE'VE BEEN HEARING

### PUBLIC PRIORITIES FOR COMMUNITY WELLBEING



Public waterfront access



Access to nature



Diversity in programs and experiences



Arts and culture experiences



Multi-use facilities for all

**Sometimes it's the little things.**



As we work to create more equitable and inclusive spaces and facilities, key elements can support all ages and abilities – washroom access, benches to stop and sit on trails, and accessible routes and information have been common suggestions



**In Phase 2, conversations reinforced the importance of having access to community well-being assets in urban and neighbourhood centres – facilities, parks, and cultural experiences**

## COMMUNITY WELL-BEING APPROACH Recreation as an Essential Service



### PREVIOUS APPROACH AND BACKGROUND:

- PRC Master Plan was a separate document (included service delivery and facilities)
- In previous decades the National recreation trends saw increasing pressure for cost recovery, revenue, and a more a pay-for-service model

### CITY PLAN EMERGING DIRECTIONS:

- Integration of PRC policies into City Plan and Integrated Action Plan (Healthy, Green, Connected Empowered, and Prosperous Nanaimo)
- Embrace a community well-being approach that recognizes recreation's mandate of inclusion for all
- Integrate community well-being as an essential part of a complete community, rather than an added benefit
- Access to recreation is an essential service



27

## COMMUNITY WELL-BEING APPROACH Parks for overall community health



### PREVIOUS APPROACH AND BACKGROUND:

- PRC Master Plan was a separate document (included land acquisition, environmental protection, and amenity development direction)

### CITY PLAN EMERGING DIRECTIONS:

- Importance of equitable access to open space at all scales/characters in the community
- Protection of natural assets for environmental, climate resiliency, biodiversity corridors, physical and mental well-being
- Opportunity that open spaces provide for safe community gathering and wellness
- More detail about the provision of public space and variety of relevant amenities



28

## COMMUNITY WELLBEING APPROACH

### Physical, Mental, and Social Well-being



#### CURRENT APPROACH:

- Previous services have often focused on delivery of services that support physical well-being

#### CITY PLAN EMERGING DIRECTIONS:

- An integrated community well-being approach delivers social, physical, and mental well-being resources, often in shared facilities and spaces (i.e. schools, community centres)
- Working with health services partners, facilities can be designed in a way that includes this broader spectrum of healthy living



29

## COMMUNITY WELL-BEING APPROACH

### Partnerships



#### CURRENT APPROACH:

- Innovative collaborations with School District 68, VIU, Island Health, Province, First Nations, and other partners to share resources and spaces to maximize community benefit

#### CITY PLAN EMERGING DIRECTIONS:

- Ongoing support to advance collaborations and align objectives
- Recognition that large sites for new public facilities are difficult to assemble
- Consideration of school sites and adjacent lands as local neighbourhood “hubs” with opportunities for small scale neighbourhood services
- Partnerships will be essential to new wellness infrastructure and services





## Potential Actions (Partnerships)

### Possible Actions to Consider (DRAFT)

#### Action (2022-2032 +/-)

Continue to work collaboratively with the school board and explore creative facility partnerships as community needs and demographics shift. Consider joint use of buildings and grounds, collaborations around programming and engagement. Develop and maintain new facilities together such as the south end wellness centre and along the Third Street corridor.

Continue to expand and develop collaborations and agreements with School district 68, VIU, Island Health, and other partners.

Integrate community hub features into appropriate school seismic upgrading projects as they emerge.

Land acquisition adjacent to elementary school sites where adjacent vacant land exists.

Continue to expand the Partners in Parks (Partners in Community) program to support evolving community recreation needs, local food production, place making, and stewardship initiatives.

Continue to work with Island Health, VIU, and others to offer prescriptions for recreation.

Continue to collaborate and partner with community organizations to support food production efforts on City-owned land.

The RDN and City of Nanaimo will continue to follow the District 68 Sports field and Recreation Service Agreement which provides support and recreational use for each other's sports fields and facilities and an ongoing voice in each other's recreational services.



## COMMUNITY WELL-BEING APPROACH Inclusive and Accessible



### CURRENT APPROACH:

- Policies found in multiple policy documents (PRC Master plan, Adaptive and Accessible Housing, Transportation Master Plan, Trail Implementation Plan)
- Departments doing projects as best practices



### CITY PLAN EMERGING DIRECTIONS:

- Integrating into one location for corporate guidance (City Plan and Integrated Action Plan)
- Intention for City Plan and Integrated Action plan to serve as City's Accessibility Plan as per recent legislation





## Potential Actions

### Possible Actions to Consider (DRAFT)

#### Action (2022-2032 +/-)

Implement Beban Park Master Plan update for facilities, including accessible gym space

Continue updating City-owned facilities with universal washrooms and signage (i.e. Westwood Lake and Neck Point Parks)

Implement second phase of the LEAP review, including building partnerships to administer LEAP and reduced family rates

Implement recommendations from Beban Pool accessibility audit

Equip Staff with the tools to engage and support trans and gender variant community members and foster respectful and welcoming parks and recreation facilities

Promoting and educating more about existing bylaws to keep sidewalks accessible (snow, recycling, and waste bins)

Add wheelchair viewing location at Bowen sand volleyball courts

Updating MOESS standards with up to date accessibility standards

Developing guidelines/bylaws for accessible and adaptive housing



## Potential Actions

### Possible Actions to Consider (DRAFT)

#### Action (2022-2032 +/-)

Complete Phase 2 of inclusive playground at Maffeo Sutton Park (for 2-5 year olds)

Continue to support and adapt PRC summer programs for campers who prefer use of gender neutral washrooms/change rooms i.e. Girls Get Active Camp and Spectrum participants

Explore the addition of adult changing facilities to the existing Maffeo Sutton Park washrooms

Build new washrooms at Maffeo Sutton Park and include universal access and adult changing facilities

Create universal access to sandy beaches i.e. Westwood Lake, Loudon Park, Swy-a-lana Lagoon.

Include accessible features in outdoor children's learning area at Beban Preschool

Find ways to increase participate rates for youth active passes (application barriers)

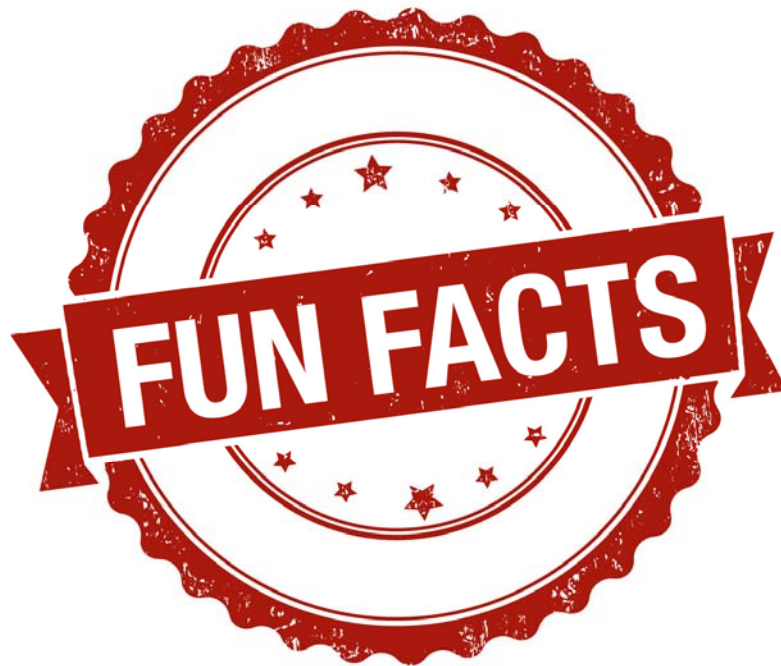
Refresh the children's water feature at the Nanaimo Aquatic Centre with universally accessible features





# FEEDBACK POLL

35



# TRUTH AND RECONCILIATION

## Key Direction



## Truth and Reconciliation



### PREVIOUS APPROACH AND BACKGROUND:

- No references in the Official Community Plan (2008)
- Land acknowledgements in some corporate policy documents (Culture Plan for Creative Nanaimo, Health and Housing Action Plan etc.)
- Council support of TRC #57 and City of Nanaimo Staff learning about local, provincial, and national histories of Indigenous Peoples (2019)
- Council support for First National Day of Truth and Reconciliation (2021-SEP-30) and two events in 2022





## Truth and Reconciliation



### CITY PLAN EMERGING DIRECTION:

- Opening territorial/land acknowledgement
- Policies integrated into City Plan and Integrated Action Plan with a focused section under Goal 4 (Empowered)

### CITY PLAN REVIEW PROCESS :

- Ongoing conversations with First Nations taking place now, and will continue during Phase 3



39



## FEEDBACK POLL

40



## MOBILITY “BIG MOVES” Island Highway Character



### PREVIOUS APPROACH AND BACKGROUND:

- Community concerns about appearance and impression
- Managed by MOTI
- Typical character is highway corridor; however, passes through many of our Urban Centres and Corridors, where land uses have a more urban character



### CITY PLAN EMERGING DIRECTION:

- Include policy for Island Highway to evolve into a more urban street character where it interfaces with Urban Centre and Corridor land uses with pedestrian accommodation, enhanced streetscapes, and regular maintenance
- Add policy for Industrial lands visibly connected to Island Highway to enhance character and/or screening



41

## MOBILITY “BIG MOVES” Island Highway Character



Examples of  
evolution to a  
more urban  
street character



42



# FEEDBACK POLL

43

## LAND USE "BIG MOVES" Large-Format Retail Accommodation



### CURRENT APPROACH (2008 OCP):

- Support for free standing large box retailers in Woodgrove Urban Node, future South Nanaimo Urban Node, and Commercial Centre designations

### CITY PLAN EMERGING DIRECTIONS:

- Support for large-format retail in all Urban Centres, provided it is consistent with the walk, cycle, and transit-oriented nature envisioned for these areas
- No support for large areas of surface parking in Urban Centres



Example: Home Depot, Nanaimo

44

## LAND USE "BIG MOVES"

### Stand-Alone Commercial Accommodation



#### CURRENT APPROACH (2008 OCP):

- Support for stand-alone commercial in Woodgrove Urban Node, future South Nanaimo Urban Node, and Commercial Centre designations

#### CITY PLAN EMERGING DIRECTIONS:

- Emphasis of integrated commercial and residential mixed uses in Urban Centres and Corridors
- Less supportive of drive-thru and other car-oriented formats



45

## Large-Format Retail and Stand-Alone Commercial Accommodation



46





# FEEDBACK POLL

47



# STRETCH BREAK

48



# Poll Results



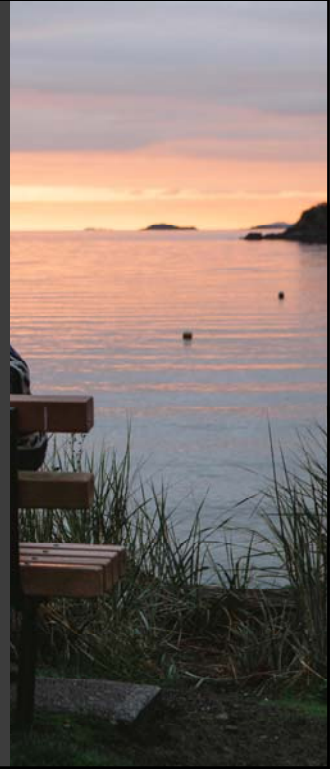
To be added in real time during the presentation



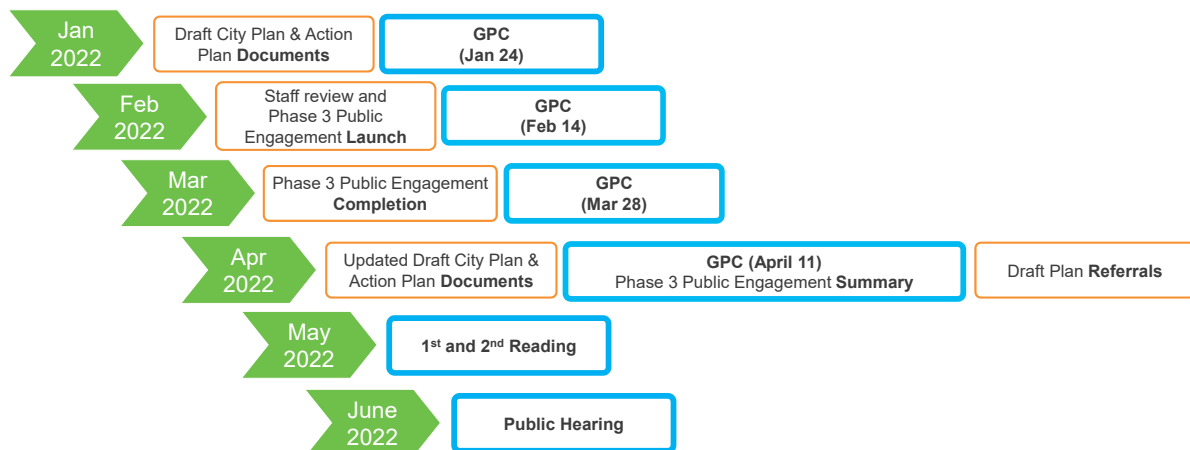
## GROUP DISCUSSION

50

# NEXT STEPS



## Next Steps— Phase 3 Council Timeline



52

# Potential Key Topics for Next Council Mtgs



**GPC 14 FEBRUARY 2022**

Phase 3 Engagement Launch



## Hay cep q'a Siem

