

**REGIONAL PARKS AND TRAILS SERVICE AREA AMENDMENT BYLAW NO. 1231.08****RECOMMENDATION**

1. That "Regional District of Nanaimo Regional Parks and Trails Service Area Amendment Bylaw No. 1231.08, 2021" be introduced, read three times, and forwarded to the Inspector of Municipalities for approval.

**BACKGROUND**

At Regional Board Meeting held on October 27, 2020 information was received on the 2017 Parks Funding Service Review. The report, developed by Neilson-Welch Consulting for the RDN, concluded that the level of equity across participating jurisdictions and among individual taxpayers contributing to the Regional Parks Service would be improved by allocating acquisition, capital development and operating costs using a combination (50%-50%) of converted assessment and population for Regional Parks.

Following discussion on the matter, it was requested that two tables within the report be updated to reflect the current budget year to better determine the impact of allocating all costs to converted assessment and population (50%-50%).

At the May 4, 2021 Regional Parks and Trails Select Committee the report with the updated tables was presented. The Committee then recommended moving to the new funding approach which was later approved at the May 25, 2021 RDN Board Meeting per the following resolution:

*21-267 - That for the 2022 Budget, the Regional District of Nanaimo Regional Parks and Trails Service Area Conversion Bylaw No. 1231 (2001) be amended to allocate acquisitions and capital costs among service participants on the combination (50-50) of converted assessment and population, rather than number of parcels, and to allocate operations and maintenance costs among service participants on the combination (50-50) of converted assessment and population, rather than population alone.*

Per Board direction, Bylaw 1231.08 has now been prepared (Attachment 1) for three readings and Inspector of Municipalities approval.

The Bylaw will be implemented for the 2022 Budget and Five Year Financial Plan provided

1. The Bylaw receives Inspector Approval;
2. The Bylaw receives two thirds consent of the participating area participants; and
3. The February deadline for the Surveyor of Taxes submission is met.

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Otherwise, the existing Parcel Tax (Acquisitions) and Value Tax (Operations) will be used for the 2022 taxation year and the new Converted Assessment and Population allocation will be implemented, if approved, for the 2023 taxation year.

## **FINANCIAL IMPLICATIONS**

The existing tax requestion model for the Regional Parks Service allocates acquisition and capital costs based on number of parcels at \$20.00 and operating costs based on population.

Table 1 shows what the 2022 Provisional Budget values with the parcel tax at \$20.00, number of current parcel folios used for acquisition / capital development costs and the population used for operational cost.

Table 2 provides an update to 2022 Provisional Budget requisition levels for both acquisition / capital development and operation costs and then compares the current requestion model used with a converted assessment and population (50-50) approach that would be implemented with the adoption of the Bylaw as directed by the Board through the May 25, 2021 resolution 21-267.

**Table 1 –  
Parcel Tax (Acquisitions) and Value Tax (Operations)  
2022 Requisitions (Based on 2021 assessment values)**

<b>JURISDICTION</b>	<b>No. of Parcels</b>	<b>Population (2016)</b>	<b>Parcel Tax Rate</b>	<b>Value Tax Rate</b>	<b>REQUISITION</b>		
					<b>ACQUISIT/DEV</b>	<b>OPERATIONS</b>	<b>TOTAL</b>
City of Nanaimo	35,932	90,504	20	0.053	718,640	1,398,102	2,116,742
City of Parksville	6,979	12,514	20	0.044	139,580	193,316	332,896
Town of Qualicum Beach	4,918	8,943	20	0.041	98,360	138,151	236,511
District of Lantzville	1,602	3,605	20	0.042	32,040	55,690	87,730
Electoral Area A	2,896	7,058	20	0.055	57,920	109,032	166,952
Electoral Area B	3,795	4,033	20	0.035	75,900	62,302	138,202
Electoral Area C	1,467	2,808	20	0.027	29,340	43,378	72,718
Electoral Area E	3,444	6,125	20	0.031	68,880	94,619	163,499
Electoral Area F	3,016	7,724	20	0.055	60,320	119,320	179,640
Electoral Area G	3,844	7,475	20	0.044	76,880	115,473	192,353
Electoral Area H	2,556	3,884	20	0.036	51,120	59,999	111,119
<b>TOTAL REQUISITION</b>					<b>1,408,980</b>	<b>2,389,382</b>	<b>3,798,362</b>

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**Table 2 –  
Impact of Allocating All Costs by  
Converted Assessment and Population (50-50) 2022 Requisitions (Based on 2021 Assessment Values)**

EXISTING MODEL				CONVERTED ASSESSMENT & POPULATION (50-50)			CHANGE IN ALLOCATION
JURISDICTION	ACQUISIT/DEV	OPERATIONS	TOTAL	ACQUISIT/DEV	OPERATIONS	TOTAL	
City of Nanaimo	718,640	1,398,102	2,116,742	779,606	1,322,074	2,101,680	(15,062)
City of Parksville	139,580	193,316	332,896	119,255	202,236	321,491	(11,405)
Town of Qualicum Beach	98,360	138,151	236,511	88,427	149,956	238,383	1,872
District of Lantzville	32,040	55,690	87,730	35,201	59,694	94,895	7,165
Electoral Area A	57,920	109,032	166,952	59,745	101,318	161,063	(5,889)
Electoral Area B	75,900	62,302	138,202	43,452	73,687	117,139	(21,063)
Electoral Area C	29,340	43,378	72,718	35,289	59,843	95,132	22,414
Electoral Area E	68,880	94,619	163,499	70,268	119,161	189,429	25,930
Electoral Area F	60,320	119,320	179,640	65,637	111,309	176,946	(2,694)
Electoral Area G	76,880	115,473	192,353	70,889	120,217	191,106	(1,247)
Electoral Area H	51,120	59,999	111,119	41,211	69,887	111,098	(21)
<b>TOTAL REQUISITION</b>	<b>1,408,980</b>	<b>2,389,382</b>	<b>3,798,362</b>	<b>1,408,980</b>	<b>2,389,382</b>	<b>3,798,362</b>	<b>-</b>

## **STRATEGIC PLAN ALIGNMENT**

Environmental Stewardship - Protect and acquire lands for environmental preservation and parkland.

Environmental Stewardship - Protect and enhance the natural environment, including land, water, and air quality for future generations.

## **REVIEWED BY:**

J. Bagnall, Deputy Corporate Officer  
J. Hill, Manager Legislative Services  
T. Moore, Acting / Director of Financial Services  
D. Holmes, Chief Administrative Officer

## **ATTACHMENT(S)**

1. Regional District of Nanaimo Regional Parks and Trails Service Area Amendment Bylaw No. 1231.08, 2021

Author:

Tom Osborne, General Manager Recreation and Parks

**REGIONAL DISTRICT OF NANAIMO**

**BYLAW NO. 1231.08**

**A BYLAW TO AMEND REGIONAL DISTRICT OF NANAIMO  
REGIONAL PARKS AND TRAILS SERVICE AREA  
CONVERSION BYLAW NO. 1231**

WHEREAS the Board of the Regional District of Nanaimo wishes to amend “Regional District of Nanaimo Regional Parks and Trails Service Area Conversion Bylaw No. 1231, 2001”;

AND WHEREAS at least 2/3 of the service participants have consented to the adoption of this bylaw in accordance with the *Local Government Act*;

NOW THEREFORE the Board of the Regional District of Nanaimo, in open meeting assembled, enacts as follows:

**1. Citation**

This bylaw may be cited as the “Regional District of Nanaimo Regional Parks and Trails Service Area Amendment Bylaw No. 1231.08, 2021”.

**2. Amendment**

“Regional District of Nanaimo Regional Parks and Trails Service Area Conversion Bylaw No. 1231, 2001” is amended as follows:

(1) By deleting Section 6 in its entirety, and replacing it with the following:

**6. Apportionment**

The annual costs of the service shall be apportioned among the participating areas as follows:

- (a) The annual costs for operations and maintenance shall be apportioned among the participating areas on the basis of the combination of:
  - (i) Fifty (50) percent of converted assessment; and
  - (ii) Fifty (50) percent of the proportionate share of the population of each of the participating areas to the total population of all of the participating areas.
- (b) The annual costs for acquisitions and capital development shall be apportioned among the participating areas on the basis of the combination of:
  - (i) Fifty (50) percent of converted assessment; and
  - (ii) Fifty (50) percent of the proportionate share of the population of each of the participating areas to the total population of all of the participating areas.

- (c) Population referenced in Subsections 6 (a) and 6 (b) shall be as reported through the most recent census conducted by Statistics Canada (or any agency or Ministry that replaces Statistics Canada in the function of the collection of population statistics in Canada).

- (2) By deleting Section 7 in its entirety and renumbering the subsequent section accordingly.

Introduced and read three times this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_.

Received the Approval of the Inspector of Municipalities this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_.

Adopted this this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_.

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CHAIR

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CORPORATE OFFICER