

# AGENDA ECONOMIC DEVELOPMENT TASK FORCE

Friday, September 25, 2020, 1:00 P.M. - 3:00 P.M. Board Room, Service and Resource Centre, 411 Dunsmuir Street, Nanaimo, BC

# 1. CALL THE MEETING TO ORDER:

Note: This meeting will be video recorded and published on the City of Nanaimo www.nanaimo.ca

- 2. INTRODUCTION OF LATE ITEMS:
- 3. ADOPTION OF AGENDA:

### 4. ADOPTION OF MINUTES:

a. Minutes

Minutes of the Special Economic Development Task Force meeting held in the Board Room, Service and Resource Centre, 411 Dunsmuir Street, Nanaimo, BC on 2020-JUL-15 at 12:30 p.m.

### 5. PRESENTATIONS:

# a. Presentation from Councillors Hemmens and Bonner

External Agency Discussion

Councillors Hemmens and Bonner to update the Economic Development Task Force on the preliminary findings of the Health and Housing Task Force.

#### 6. REPORTS:

a.	External Agency Discussion	Ũ	10
	To be introduced by Bill Corsan, Director, Community Development		
	Purpose: To provide the Task Force members with a summary of the discussions with the potential Agency partners and discuss the Nanaimo Prosperity Agency Draft Charter.		
b.	Economic Development Strategy - Key Objectives and Goals	19	- 22
	To be introduced by Bill Corsan, Director, Community Development		

Pages

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Purpose: To discuss the key objectives and goals emerging from the Economic Development Strategy Workshop. Outline attached for information purposes.

# 7. OTHER BUSINESS:

8. ADJOURNMENT:

#### MINUTES SPECIAL ECONOMIC DEVELOPMENT TASK FORCE MEETING BOARD ROOM, SERVICE AND RESOURCE CENTRE 411 DUNSMUIR STREET, NANAIMO, BC WEDNESDAY, 2020-JUL-15, AT 12:30 P.M.

Present:	Councillor J. Turley, Chair Councillor Z. Maartman D. Backhouse, At Large Member (joined electronically) C. Beaton, At Large Member (joined electronically) C. Carlile, At Large Member (joined electronically) D. Devana, Nanaimo Airport (joined electronically at 12:58 p.m.) J. Green, Community Futures (joined electronically at 12:46 p.m.) J. Michell, Nanaimo Port Authority Alternate B. Moss, At Large Member K. Smythe, Nanaimo Chamber of Commerce (joined electronically) A. Sullivan, At Large Member (joined electronically)
Absent:	D. Saucier, Vancouver Island University E. Thomas, Snuneymuxw First Nation
Staff:	J. Rudolph, Chief Administration Officer B. Corsan, Director, Community Development A. Manhas, Economic Development Officer (joined electronically) K. Robertson, Deputy Corporate Officer A. Bandurka, Recording Secretary

# 1. CALL THE SPECIAL ECONOMIC DEVELOPMENT TASK FORCE MEETING TO ORDER:

The Special Economic Development Task Force Meeting was called to order at 12:31 p.m.

# 2. <u>ADOPTION OF AGENDA:</u>

It was moved and seconded that the Agenda be adopted, as circulated. The motion carried unanimously.

# 3. ADOPTION OF MINUTES:

It was moved and seconded that the Minutes of the Special Open Meeting of the Economic Development Task Force held in the Boardroom, Service and Resource Centre, 411 Dunsmuir Street, Nanaimo, BC, on Monday, 2020-JUN-23 at 1:00 p.m. be adopted. The motion carried unanimously.

#### 4. <u>REPORTS:</u>

(a) <u>Nanaimo Prosperity Agency Draft Charter</u>

Introduced by Bill Corsan, Director, Community Development.

#### Presentation:

1. Allan Neilson, Principal, Neilson Strategies, facilitated a discussion on the Nanaimo Prosperity Agency Draft Charter. He noted the following:

- Feedback from the 2020-JUN-23 Task Force meeting was incorporated into the revised Draft Charter
- It was previously suggested that the business retention and expansion function could be added to the mandate of the external Agency and recommended that business retention and expansion be a function for the City of Nanaimo, in partnership with other agencies in the Region that provide those services
- The revised Charter retains the shared ownership model for two reasons:
  - strong support during stakeholder interviews as part of the Economic Development Function Service Review; and
  - to achieve buy-in and to provide protection/sustainability for the Agency, should the City decide to change course or back out
- The word 'Members' was changed to 'Shareholders'
- The only distinction between Class A and B shares is that the owners of Class A shares would have authorization to borrow funds
- The ability for the City to dissolve the Agency was removed from the revised Draft Charter
- The Board of Directors for the Agency would be a decision making body and have considerable authority
- Under the Draft Charter, it is proposed that the voting member from the City would be a senior staff member and the Council member would be as a non-voting member. The City should clarify this arrangement prior to finalizing the Charter
- A dispute resolution process was added for shareholders
- A clause was added that stated there would need to be a commitment from Shareholders to the Agency for an initial five-year period
- Base funding for destination marketing would be removed from the next version

Task Force discussion took place as follows:

- The proposed owners need the opportunity to have discussions with their perspective Boards to obtain approval to fund and participate in the new agency
- J. Green joined the meeting electronically at 12:46 p.m.
  - The importance of including a broad range of other organizations to sit on committees of the Agency
  - Agreement by the Task Force that at this point in time, it should be public agencies only. Over time the number of shareholders or types of shareholders could evolve
  - Shareholders would determine the restructuring of the Board should more shareholders or voting directors be added
  - Expansion of the Agency to include other municipalities in the future
  - The need to look at the exit clause. Six month's notice may not be enough.

- D. Devana joined the meeting electronically at 12:58 p.m.
  - Concerns about a limited number of partners (simple quorum) making decisions regarding the mandate of the organization. It was suggested that that a higher threshold (i.e. two thirds) could be required for major decisions.
  - The proposed owners need an opportunity to review the Draft Charter prior to taking it to Council for final approval.
  - Once the Economic Development Strategy and work plans are completed for the Agency, there will be a better idea of the budget required
  - Suggestion for changes to the revised Draft Charter:
    - o the intent of shared ownership
    - Specifics of costs
  - Structure the Class B shares with a fixed amount for the five-year term to give some certainty to those shareholders
  - Have an initial base amount with a clause for inflation over the fiveyear term

J. Rudolph entered the Boardroom at 1:30 p.m.

• The need for a detailed proposal to be given to the proposed owners

A discussion then ensued about the best way to move the document forward as Council would need to see the Draft Charter but the proposed owners also need an opportunity to review the document with their respective Boards and have the ability to provide feedback.

It was moved and seconded that the Economic Development Task Force recommend that Council support, in principle, the Nanaimo Prosperity Agency Draft Charter and direct staff to refer the Draft Charter to the proposed owners for feedback prior to final consideration.

It was moved and seconded that the motion be amended to replace the words "support, in principle" and replace them with "receive for information". The vote on the amendment carried unanimously.

The vote was then taken on the main motion, as amended, which read as follows:

That the Economic Development Task Force recommend that Council receive for information the Nanaimo Prosperity Agency Draft Charter and direct staff to refer the Draft Charter to the proposed owners for feedback prior to final consideration. The motion carried unanimously.

Bill Corsan, Director of Community Development provided the following update to the Task Force:

- Economic Development Strategy work continuing with Lions Gate Consulting
- The business survey will close 2020-JUL-17
- There will be a work shop in early September with the Task Force to start drafting the economic development strategy and the actions, with the goal of wrapping up in October

MINUTES – SPECIAL ECONOMIC DEVELOPMENT TASK FORCE 2020-JUL-15 PAGE 4

# 5. <u>ADJOURNMENT:</u>

It was moved and seconded at 1:52 p.m. that the meeting terminate. The motion carried unanimously.

CHAIR

CERTIFIED CORRECT:

CORPORATE OFFICER



Economic Development Task Force External Agency Discussion 2020-SEP-25

# **External Agency Draft Charter**

- Allan Neilson from Neilson Strategies presented the Nanaimo Prosperity Agency – Corporation Charter to the Economic Development Task Force at the 2020-JUL-15 meeting
- Allan Neilson then made the requested changes from the Task Force and provided a revised Corporation Charter to City Staff on 2020-JUL-23
- The Corporation Charter was presented to Council at the Special Council meeting on 2020-JUL-27, where Council provided the following motion:

"It was moved and seconded that Council receive for information the Nanaimo Prosperity Draft Charter and direct staff to refer the Draft Charter to the proposed owners for feedback prior to final consideration."

# **Stakeholder Meeting Dates**



- Nanaimo Airport Authority September 10, 2020
- Nanaimo Port Authority September 11, 2020
- Chamber of Commerce September 15, 2020
- Vancouver Island University September 18, 2020
- Snuneymuxw First Nation To Be Determined

# **Summary of Stakeholder Meetings**

#### **Budget**

- Needs to be resourced adequately to be impactful
- Budget should be in the \$1m range
- Budget should reflect the Strategy and vice versa

#### <u>Role</u>

- Role of Agency needs to be larger than that of the City of Nanaimo
- Solve issues that make it hard to do business in the City of Nanaimo
- Limit marketing until we have a product to sell
- Focus on growing local businesses and understand what we have
- Connecting businesses with services
- Concierge service

# **Summary of Stakeholder Meetings**

#### **Benefits**

- Coordination of key infrastructure between partners
- One group to go for the 'big ask'
- Leverage Investment and piggy back on initiatives

#### **Governance**

- Reduce the Board to 7 Members one for each partner plus 1 nominee
- Smaller board will make better decisions and have more clout
- Bridge the divide between 'haves' and 'have nots'

#### <u>Other</u>

Are there other options for the proposed name – Nanaimo Prosperity Agency?

#### Level of Interest

- All are interested in continuing the discussion
- Want to see details of the Economic Development Strategy
- May be difficult to participate financially given COVID-19

# **Discussion Topics**

- Board Structure
- External Agency Name
- Other Charter Concerns





 Neilson Strategies Inc. Allan Neilson, Principal 778.214.3405 aneilson@neilsonstrategies.ca

# MEMORANDUM

TO:	Economic Development Task Force Members City of Nanaimo
CC:	Bill Corsan Director of Community Development
FROM:	Allan Neilson Neilson Strategies Inc.
DATE:	July 23, 2020
SUBJECT:	NANAIMO PROSPERITY AGENCY — CORPORATION CHARTER

#### AMENDED VERSION

Please see attached the proposed *Nanaimo Prosperity Agency: Corporation Charter*. The document incorporates the key points that were raised by Task Force members on the most recent version of the *Charter* at the July 15, 2020, Task Force meeting. Specific points to note are as follows:

- Mandate The list of focus areas has been rearranged to place business and investment attraction near the top, and to put business retention and expansion efforts (existing businesses) at the bottom.
- Shared Ownership The Task Force endorsed the concept of shared ownership. In the Charter, therefore:
  - the City of Nanaimo is the primary but not the sole shareholder of the Agency
  - other key agencies important to Nanaimo's economic development have an ownership stake in the Agency
- Shareholders The Charter identifies five Nanaimo-based entities as Class B shareholders. After considerable discussion, the Task Force determined to present the Charter as an information item to City Council with the five entities identified, on the understanding that the City will connect with each entity in the coming weeks to determine its interest in participating as a Class B shareholder.

The Task Force expressed a desire to ensure that only public and non-profit entities (i.e., no private, for-profit companies) could become future Class B shareholders. The Task Force also referred to the desirability in future years to extend the Agency's geographic focus beyond the City of Nanaimo to include other local government jurisdictions in the Mid-



Island region. In support of this point, the text has been changed to allow the possibility for another municipality or regional district to become a Class A shareholder in the future.

- Shareholder Decisions The Task Force raised a concern related to voting by shareholders on matters assigned to the shareholders.<sup>1</sup> The concern pointed to the language in the previous version of the document that calculated voting outcomes based on the number shareholders present at the time, rather than the larger number of all shareholders. To address this concern, and to ensure broad support for shareholder decisions, the section has been changed to require two-thirds majority support among all shareholders on shareholder decisions. In practice, this change means that:
  - with six (6) shareholders (as envisioned in the *Charter*), shareholder decisions would require the support of four (4) individual shareholders (one vote per shareholder)
  - with five (5) shareholders, decisions would also require the support of four (4) shareholders
  - with seven (7) shareholders, decisions would require the support of five (5) shareholders

In all scenarios, decisions on matters assigned to shareholders would require broad support and would, in practice, represent the consensus of the group. No single shareholder could veto a decision in any situation (i.e., at least two shareholders would be needed for a vote to fail).

- > Board of Directors (Composition) This version of the document retains the Board structure that was proposed in the most recent version. The City of Nanaimo in this structure designates:
  - one (1) senior staff member to serve as a voting Director
  - one (1) elected official to serve on the Board, *ex officio*, as a non-voting Director

City staff will determine how it wishes to proceed with these designations. The City may choose to transfer the assignment of voting status to its Council designate.

> Board of Directors (Decisions) — The voting rules for the Board are different from those of the shareholders noted earlier. The Charter states that decisions of the Board require a straight majority of Directors present, with a quorum of five (5) required. This provision is consistent with other voting bodies at the City, including City Council and Council committees (see Council Procedure Bylaw 2018, No. 7272). The different rules proposed earlier for shareholder votes reflect the fact that each shareholder is a different corporate

<sup>&</sup>lt;sup>1</sup> It should be remembered that it is the Board of Directors, not shareholders, that is the primary decision-making body for the Nanaimo Prosperity Agency. The matters to be decided by shareholders are limited to fundamental purpose and structural matters such as the Agency's mandate, ownership, governance, and funding. The full list of such matters is included in the *Charter*.



entity. The different rules also reflect the different sets of matters on which decisions are required.

Funding Model (Base Funding) — Staff and the consultant will work to develop an estimated base funding level for the first full year of Agency operations. The cost-sharing approach for base funding each year has been changed in response to concerns raised by the Task Force. The new approach is presented as follows:

> "The City of Nanaimo, as the sole Class A shareholder, accepts responsibility for the bulk of these base funding expenses. Class B shareholders as a collective contribute a small portion of base funding as a demonstration of their support for the Agency and its value to the community. The total amount of base funding approved by the Board of Directors each year is assigned to shareholders as follows:

- > Class B shareholders as a group contribute \$50,000
- > City of Nanaimo contributes the remainder"

The language on the Class B shareholder collective contribution provides certainty to these entities by capping the total annual investment expected. The language does not specify the amount to be paid by each individual entity. Flexibility on this point is intentional and reflects the fact that not all proposed shareholders will be able to make the same financial contribution.

Five Year Review — The Task Force expressed a concern that six (6) months' notice of termination by a shareholder was too short a period. The language has been changed to require twelve (12) months' notice. The section has been re-worked further to ensure that the Agency is given five (5) years' certainty with respect to funding and operations. Accordingly, no shareholder is able to give notice of termination until the end of the Agency's fifth year of operations, by which time the City will have completed its required review of the Agency. In practice, this requirement on giving notice means that any shareholder that wished to quit the Agency could only leave at the end of Agency's sixth year of operations, once the notice period had ended.

The alternative to this approach would require the City to conduct a review in the Agency's fourth year, and a shareholder to issue termination notice at the end of year four (4). The intent of the Task Force, it is understood, is to provide the Agency with five (5) clear years of operation before any departure of founding shareholders is contemplated. Hence the final statement of the section:

"For clarity, none of the founding shareholders may issue notice of termination before the end of year five (5)."

> Second Five-Year Term — The Task Force expressed a desire for shareholders to commit to a



second five-year term at the end of the first. This point has been added.

#### **MOVING FORWARD**

As emphasized at the July 15, 2020, Task Force meeting, the *Charter* is a working, non-legal document that captures the intent of the City and key economic development stakeholders to develop a separate economic development corporation called the Nanaimo Prosperity Agency. The *Charter* serves as a blueprint that set out the purpose, ownership, structure, governance, and funding of the Agency for consideration by Council, and for review with proposed shareholders and further discussion (as necessary) with the Task Force.

City staff will be presenting the *Charter* to Council for information at an upcoming Council meeting. Once the Charter has been received by Council, staff will connect with the proposed shareholders to review the potential for ownership. Ultimately, the contents of the *Charter*, revised as necessary based on further discussions, will be incorporated into two legal documents — namely a *Shareholder Agreement* and *Articles of Incorporation*.



Nanaimo Prosperity Agency July 23, 2020

# **CORPORATION CHARTER**

NAME:	Nanaimo Prosperity Agency Inc.
PURPOSE:	The Nanaimo Prosperity Agency is the economic development corporation through which business, government, First Nation, and community partners collaborate to build Nanaimo's economy, and increase the level of shared prosperity enjoyed by those who live here.
MANDATE:	The Nanaimo Prosperity Agency has the following responsibilities:
	<ul> <li>&gt; to implement, maintain, and update as required the Nanaimo Economic Development Strategy</li> <li>&gt; to develop and directly undertake initiatives aimed at attracting businesses, employers, talent, and investment to the community</li> <li>&gt; to coordinate the sector-specific and other economic development activities undertaken by a range of stakeholder organizations</li> <li>&gt; to develop and directly undertake initiatives aimed at retaining and expanding existing businesses</li> </ul>
LEGAL STRUCTURE:	The Nanaimo Prosperity Agency is a City of Nanaimo local government corporation, created pursuant to section 185 of the <i>Community Charter</i> . The Agency is incorporated under the British Columbia <i>Business</i> <i>Corporations Act</i> , and is registered as a non-profit corporation under the <i>Income Tax Act</i> of Canada, exempt from paying income taxes.
SHAREHOLDERS:	The Nanaimo Prosperity Agency is jointly-owned by the City of Nanaimo and five other governments and organizations, including (in alphabetical order):
	<ul> <li>Nanaimo Chamber of Commerce</li> <li>Nanaimo Airport Commission</li> <li>Nanaimo Port Authority</li> <li>Snuneymuxw First Nation</li> <li>Vancouver Island University</li> </ul>

All six partner organizations, including the City, are designated as the founding *Shareholders* in the Agency's *Articles of Incorporation*.

The City of Nanaimo, as the lead shareholder, holds one Class A share in the Agency; each of the other shareholders holds one Class B share. All Class A and Class B shares are without par value.

SHAREHOLDERKey decisions related to the mandate, ownership, governance, expansion,DECISIONS:and funding of the Agency are made by the shareholders in accordance<br/>with the following voting rules:

- > All shareholders (i.e., Class A and Class B shareholders) participate in, and receive one vote on, decisions related to:
  - the Agency's purpose and mandate
  - the composition and authority of, and method of appointment to, the Agency's Board of Directors
  - the appointment of individual Directors to the Board
  - the Agency's funding model, including changes to costsharing arrangements to support the work of the Agency
  - the categories of Agency expenses to be included under "base funding"
  - the inclusion of additional Class B shareholders, which may be public, First Nation, and/or not-for-profit entities

In an effort to ensure broad support for decisions involving all shareholders, votes on the matters to be decided by the full group require two-thirds support of all shareholders.

- > The City of Nanaimo, as the sole Class A shareholder, makes all decisions related to:
  - the borrowing of monies by or on behalf of the Agency
  - any change to the Agency's non-profit status
  - the inclusion of additional Class A shareholders, which must be either municipalities or regional districts

BOARD OF DIRECTORS (Composition): The Nanaimo Prosperity Agency is governed by its own Board of Directors which is comprised of nine (9) voting Directors appointed by the shareholders at the corporation's Annual General Meeting, in accordance with the following rules on composition:

- > the City of Nanaimo designates one (1) senior staff member to serve as a voting Director
- each of the other shareholders designates one (1) individual to serve as a voting Director

	<ul> <li>&gt; the shareholders together select and appoint the remaining three</li> <li>(3) voting Directors from persons who apply to the Board through a public call for applicants</li> </ul>
	In addition to these nine (9) voting Directors, the City of Nanaimo designates one (1) elected official to serve on the Board, <i>ex officio</i> , as a non-voting Director.
	In appointing Directors, the shareholders take into consideration:
	<ul> <li>&gt; the skill sets and backgrounds (e.g., finance, business development, marketing, community development) that should, to the extent possible, inform the decisions of the Board</li> <li>&gt; the economic sectors in Nanaimo that candidates represent</li> </ul>
BOARD OF DIRECTORS (Term):	Each voting Director is appointed for a term of two (2) years, and may be reappointed by the shareholders for two (2) consecutive additional terms, for a maximum period of six (6) years. Additional rules on term of office intended to promote continuity in Agency governance are as follows:
	> Five (5) of the nine (9) voting Directors of the inaugural Board are appointed for a three (3) year term; these Directors may be re- appointed for an additional two (2) consecutive terms, each of which is two (2) years in duration.
	> Directors are appointed (or reappointed, as the case may be) on a staggered basis beginning at the end of year two when four (4) voting Director positions become open.
BOARD OF DIRECTORS (Chair/Vice):	At the first Board meeting of each calendar year, following the Annual General Meeting, the Board Directors elect from among their numbers a Board Chair and Vice Chair. The duties of the Chair include:
	<ul> <li>presiding at all meetings of the Board</li> <li>providing leadership to the Board, including by recommending resolutions</li> </ul>
	> providing, on behalf of the Board, general direction to the Agency's Executive Director
	<ul> <li>Executive Director</li> <li>acting as the Board's chief liaison with the shareholders, the media, and external agencies</li> </ul>
	<ul> <li>signing contracts and other legal documents in accordance with Board decisions</li> </ul>
	<ul> <li>carrying out other duties assigned by the Board</li> </ul>
	The Vice Chair acts in place of the Chair when the Chair is absent.

BOARD OF DIRECTORS (Remuneration):	All Board members serve without remuneration. Expenses incurred to conduct Agency business may be claimed in accordance with Board policies.
BOARD OF DIRECTORS (Decisions):	The Board of Directors is an autonomous decision-making body, appointed to direct and oversee the activities of the Nanaimo Prosperity Agency. The Board is empowered to make a broad range of decisions, including those related to:
	<ul> <li>&gt; the Agency's annual five-year financial plan (i.e., operating and capital budgets)</li> <li>&gt; the Economic Development Strategy for Nanaimo</li> <li>&gt; the hiring of the Executive Director for the Agency</li> <li>&gt; empowering and holding to account the Agency's Executive Director</li> <li>&gt; the development of policies and protocols to govern Agency business</li> <li>&gt; entering into agreements and contracts, and terminating such agreements and contracts</li> <li>&gt; initiating projects and programs to implement the Economic Development Strategy</li> <li>&gt; appointing an independent auditor to prepare the Agency's Annual <i>Financial Statements</i></li> <li>&gt; the creation, and appointment of members to, Board advisory committees</li> </ul>
	majority of Directors present. A quorum of five (5) voting members is required for meetings to be held and voting to occur.
BOARD OF DIRECTORS (Committees):	The Board of Directors creates advisory committees to engage the broader community in the economic development of Nanaimo, to assist in implementing the Economic Development Strategy, to provide advice on new and ongoing initiatives, and to attend to the business of the Board. The Board's choice of committees is informed by the Economic Development Strategy, opportunities or issues that arise, requests made by different sectors of the community, and the Board's own needs.
	The list of specific Committees is determined by the Board, but includes:
	<ul><li>&gt; Governance Committee</li><li>&gt; Finance Committee</li></ul>
	All committee members are appointed by the Board as a whole. The Board as a whole also appoints a Chair and Vice Chair for each committee.

BOARD OF DIRECTORS (Reporting):	The Board is accountable to the shareholders for the operation and performance of the Nanaimo Prosperity Agency. Accountability is achieved through:	
	<ul> <li>&gt; the presentation to the shareholders, and to the public, of Annual Financial Statements prepared by an independent auditor</li> <li>&gt; the presentation to the shareholders, and to the public, of an Annual Report that:</li> </ul>	
	<ul> <li>provides information on the Agency's initiatives and efforts over the previous year</li> <li>assesses the Agency's past year performance using progress measures that are informed by the Economic Development Strategy</li> <li>sets out important initiatives and events that are planned for the upcoming year, as per the Economic Development Strategy</li> </ul>	
	<ul> <li>presentations to the shareholders at the Agency's Annual General Meeting</li> <li>semi-annual briefings to each shareholders</li> <li>other means, formal and informal, that the shareholders may request</li> </ul>	
FUNDING MODEL (Base Funding):	Base funding for the Agency is in place to provide the support and certainty required by the Agency to function effectively, particularly during its early years. Base funding is intended to cover:	
	<ul> <li>&gt; Agency staffing costs</li> <li>&gt; the operation of the Board</li> <li>&gt; office expenses including rent/lease</li> <li>&gt; an amount for marketing, business development, talent development, and other initiatives aimed at attracting business and investment to Nanaimo</li> <li>&gt; community outreach and reporting</li> <li>&gt; other costs identified by the Board and approved as "base funding" by the shareholders</li> </ul>	
	The City of Nanaimo, as the sole Class A shareholder, accepts responsibility for the bulk of these base funding expenses. Class B shareholders as a collective contribute a small portion of base funding as a demonstration of their support for the Agency and its value to the community. The total amount of base funding approved by the Board of Directors each year is assigned to shareholders as follows:	

	<ul> <li>Class B shareholders as a group contribute \$50,000</li> <li>City of Nanaimo contributes the remainder</li> </ul>
FUNDING MODEL (Projects):	Project funding is provided in part by shareholders through their investment in base funding, and in part by private businesses, governments, and public agencies in the form of conditional, initiative- related grants. In identifying the need for project funding, and in pursuing sources of funds, the Agency is guided by the Economic Development Strategy.
EXECUTIVE DIRECTOR:	Nanaimo Prosperity Agency is headed by an Executive Director who is hired by and accountable to the Board of Directors. The Executive Director:
	<ul> <li>&gt; directs and oversees the work of Agency staff, contractors, and consultants</li> <li>&gt; recommends to the Board the development of new staff and contract positions</li> <li>&gt; advises the Board on the implementation, maintenance, and updating of the Economic Development Strategy</li> <li>&gt; identifies for Board approval initiatives aimed at fulfilling the Agency's mandate</li> <li>&gt; liaises with senior staff at the City of Nanaimo, key representatives of the other shareholders, and businesses, associations, and other groups in Nanaimo</li> <li>&gt; represents the Agency at various events inside and outside of Nanaimo</li> </ul>
OPERATIONS:	The Nanaimo Prosperity Agency leases its own office space in Downtown Nanaimo. The Agency attends to its own operational needs, including those related to financial management and accounting, legal matters, human resources, purchasing, information technology, and others. Where cost-effective, the Agency may contract the City of Nanaimo to provide corporate and other services required for the Agency's operations.
DISPUTE RESOLUTION:	The shareholders attempt to resolve disagreements and disputes among themselves through discussion. Where necessary, shareholders may seek the assistance of a third-party mediator to provide non-binding recommendations.
	Where discussion and mediation fail, shareholders agree to resolve disputes through the appointment of a single arbitrator, using final proposal arbitration under the provisions of the <i>Arbitration Act</i> .

FIVE-YEAR REVIEW:	All founding shareholders, including the City of Nanaimo, agree to support, fund, and participate in the Nanaimo Prosperity Agency for an initial period of five (5) years.
	In the second half of the Agency's fifth year of operations, the City will initiate and complete a review of the Agency that:
	<ul> <li>&gt; examines the Agency's mandate, structure, funding, and performance, along with other factors that the shareholders may identify</li> <li>&gt; assesses the level of community and shareholder support for the Agency</li> <li>&gt; examines the potential to expand the Agency's service area to include the broader Mid-Island economic region</li> <li>&gt; identifies changes to the Agency and/or corporation model for consideration by the shareholders</li> </ul>
	At the end of the Agency's fifth year of operations, any shareholder may serve twelve (12) months' notice of its intention to terminate its position in the Agency. A shareholder that exercises this option understands that:
	<ul> <li>&gt; termination of shareholder status takes effect at the end of the year six (6) of Agency operations</li> <li>&gt; termination of shareholder status does not change any financial commitment made by the shareholder to an ongoing project or initiative of the Agency</li> </ul>
	For clarity, none of the founding shareholders may issue notice of termination before the end of year five (5).
SECOND FIVE- YEAR TERM:	Shareholders that have not issued notice of termination at the end of the Agency's fifth year of operations commit, by default, to a second five (5) year period of commitment as a shareholder in the Agency.

Nanaimo Economic Development Strategy

# Confidential DRAFT Not for Public Distribution

Annotated Outline of Report 2 of 2:

Strategic Plan

Prepared by Lions Gate Consulting Inc.

Prepared for City of Nanaimo

September 21, 2020

# 1 Introduction

- 1.1 Background
- 1.2 Purpose
- 1.3 Methodology
- 1.4 Report Structure

# 2 The Situation Today

- 2.1 recap of the CSA, demographics, labour force, economic base
- 2.2 key assets
- 2.3 key trends
- 2.4 economic development themes in City planning documents
- 2.5 engagement feedback
- 2.6 SWOT

### 3 Strategy Direction

- 3.1 Organizational Context
  - 3.1.1 Delivery Agency (external, based on Neilson report)
    - o legal entity
    - o ownership
    - o governance

# 3.1.2 Aligning External and Internal Delivery

- o planning
- o communications
- o service delivery
- o performance measurement

#### 3.1.3 Capacity Building and Resourcing

- $\circ$  staffing
- o **budgeting**
- 3.2 Vision
  - short, one-sentence vision, draft to be submitted to EDTF in late Sept.
- 3.3 Mission
  - short, one or two-sentence mission, draft to be submitted to EDTF in late Sept.

## 3.4 Focus Areas

- 3.4.1 Strategic Partnerships
- 3.4.2 Business Development
  - o Business Climate
  - o BRE
  - $\circ$  Entrepreneurship

#### 3.4.3 Economic Infrastructure

- Waterfront
- o Downtown
- Employment Lands
- o Transportation, Cargo and Logistics
- $\circ \quad \text{Health Care} \\$
- 3.4.4 Human Capital
  - Skills and Talent Development
  - Work-at-home Attraction
- 3.4.5 Innovation and Technology
  - Smart City Initiative
  - o Tech Ecosystem
  - o Tech Park
  - o Blue Collar Tech

### 3.4.6 Place Making and Attraction

- USP and Branding
- Marketing
- o Investment Attraction

# 3.4.7 Economic Emergency Preparedness

- 3.5 Goals
  - goal set to be submitted to EDTF in late Sept.
- 4 The Strategy in Brief
  - high-level, one-page summary graphic

# 5 The Strategy in Full

- basic outline for strategies
- 5.1 Focus Area 1
  - 5.1.1 Strategy 1
    - $\circ$  rationale

- $\circ$  actions
- 6 Strategy Implementation
  - tabular summary of all strategies



- 7 Measuring Performance
  - logic model linking activities, inputs, outputs and outcomes
  - outcomes to show linkages between Goals and Focus Areas
  - indicators and data sources defined
  - scheme for data assembly, benchmarking, tracking and reporting



# 8 References

- 8.1 Abbreviations Used
- 8.2 Literature Cited
- 8.3 Personal Communications