

AGENDA GOVERNANCE AND PRIORITIES COMMITTEE MEETING

Monday, November 25, 2019, 1:00 P.M. - 4:00 P.M.
SHAW AUDITORIUM, VANCOUVER ISLAND CONFERENCE CENTRE
80 COMMERCIAL STREET, NANAIMO, BC

Pages 1. **CALL TO ORDER:** 2. **INTRODUCTION OF LATE ITEMS:** 3. APPROVAL OF THE AGENDA: 4. **ADOPTION OF THE MINUTES:** 3 - 10 a. Minutes Minutes of the Governance and Priorities Committee held in the Boardroom, Service and Resource Centre, 411 Dunsmuir Street, Nanaimo, BC, on Monday, 2019-NOV-04, at 1:00 p.m. **REPORTS:** 5. **GOVERNANCE AND MANAGEMENT EXCELLENCE:** a. b. ENVIRONMENTAL RESPONSIBILITY: **ECONOMIC HEALTH:** C. d. COMMUNITY WELLNESS/LIVABILITY: 11 - 27 1. Public Safety To be introduced by Jake Rudolph, Chief Administrative Officer. 2. **CPR Bystander Training** To be introduced by Karen Fry, Fire Chief. AGENDA PLANNING: e.

Governance and Priorities Committee Agenda Planning

1.

28 - 29

- 6. QUESTION PERIOD:
- 7. ADJOURNMENT:

MINUTES

GOVERNANCE AND PRIORITIES COMMITTEE MEETING BOARDROOM, SERVICE AND RESOURCE CENTRE, 411 DUNSMUIR STREET, NANAIMO, BC MONDAY, 2019-NOV-04, AT 1:00 P.M.

Present: Councillor J. Turley, Chair

Mayor L. Krog

Councillor S. D. Armstrong Councillor D. Bonner

Councillor T. Brown

Councillor B. Geselbracht Councillor E. Hemmens Councillor Z. Maartman Councillor I. W. Thorpe

Staff: J. Rudolph, Chief Administrative Officer

R. J. Harding, General Manager, Parks, Recreation and Culture

D. Lindsay, General Manager, Development Services

B. Sims, General Manager, Engineering and Public Works

K. Fry, Fire Chief (arrived 1:04 p.m.)

B. Corsan, Director, Community Development (arrived 1:31 p.m., vacated 2:49 p.m.)

P. Rosen, Senior Manager Engineering (vacated 2:49 p.m.)

F. Farrokhi, Manager, Communications

L. Bhopalsingh, Manager, Community & Cultural Planning (arrived 2:53 p.m.)

2.33 p.m.)

J. Rose, Manager, Transportation (vacated 2:49 p.m.)

D. Blackwood, Client Support Specialist (vacated 1:05 p.m.)

S. Gurrie, City Clerk

J. Vanderhoef, Recording Secretary

CALL THE GOVERNANCE AND PRIORITIES COMMITTEE MEETING TO ORDER:

The Governance and Priorities Committee Meeting was called to order at 12:59 p.m.

2. INTRODUCTION OF LATE ITEMS:

(a) Agenda Item 5(e)(1) Downtown Mobility Hub Project Update From Phase 1 – add presentation.

3. APPROVAL OF THE AGENDA:

It was moved and seconded that the Agenda, as amended, be adopted. The motion carried unanimously.

4. ADOPTION OF THE MINUTES:

It was moved and seconded that the Minutes of the Governance and Priorities Committee Meeting held in the Boardroom, Service and Resource Centre, 411 Dunsmuir Street, Nanaimo, BC, on Monday, 2019-OCT-28 at 1:00 p.m. be adopted as circulated. The motion carried unanimously.

5. REPORTS:

a. Presentation from Richard Harding, General Manager, Parks, Recreation and Culture, and Joanne Schroeder, Vancouver Island University, Recreation and Tourism Program re: Recreation Prescription Project

Richard Harding, General Manager, Parks, Recreation and Culture, spoke regarding the following:

- Completed the first phase of the program and reviewing/publishing findings of the project
- Purpose to work with youth to find ways to engage youth at a younger age and encourage an active lifestyle and healthy eating habits
- The Recreation Prescription Project has been a collective partnership between the City of Nanaimo, School District 68, Vancouver Island University (VIU) and care providers who promote youth health and wellbeing
- Goal to build positive, collaborative networks that support health and wellbeing for youth, build the capacity of youth in the preteen period through purposeful engagement in recreation programs and to create sustainable relationships
- K. Fry entered the Boardroom at 1:04 p.m.
- D. Blackwood vacated the Boardroom at 1:05 p.m.

Joanne Schroeder, Vancouver Island University, Recreation and Tourism Program, spoke regarding the following:

- Program addresses issues of youth health and wellbeing within our community
- Intersectoral and interdisciplinary collaboration
- 3 schools were involved, including 120 students
- 16 weeks of recreation programing with 3 data points: pre, mid and post health assessments
- At 10 years old youth are at a complex development stage
- Goals of project embedded in the Canadian National Recreation framework
- Addressed 3 key items: social connectiveness, physical activity and mental health
- Priorities of project: active transportation, connection to nature, inclusion and access, access to good nutrition, digital detox of screen time
- 25 VIU students took part as mentors and emerging professionals
- Project made possible through the Island Health Wellness Grant
- Activities included 2 hours of programing within school time, including active play

- 82% of girls and 65% of boys eat one or more sugary drinks or candies per day, 35% of boys and 40% of girls live within a tobacco environment
- Kids are looking for safe spaces and access to activities
- Program included Fitbit challenges to encourage small changes
- Access and inclusion became a recognized issue and resulted in the Shed Your Threads program which provides recreation gear within the community
- \$20,000 has been secured through Vancouver Foundation to move into Second Phase to probe systemic issues and root causes of health and wellbeing in our community

Bobbie Deans, Nursing Student, VIU, provided a video presentation regarding nursing student's efforts within this program, and spoke regarding the following:

- Working with an intersectoral and interdisciplinary team to fight complex societal issues that are present today
- Nursing component of the team conducted a needs assessment and partnered with students to help them build capacity to make informed choices regarding their health and wellness
- Witnessed students ability to promote health using a primary prevention model or education/awareness model
- A primary prevention model can have a ripple effect on families and communities and potentially reduce burden and costs on the health care system
- Hopes that the Recreation Prescription Project will become a permanent fixture within the community

Alesha Coombs, Tourism and Recreation Grad, VIU, spoke regarding:

- Submitted grant application for the Recreation Prescription Project
- Program brought together 120 grade 4, 5 and 6 students, 25 VIU students in the health advocate team and brought together 4 VIU disciplines: Nursing, Sport Health and Physical Education, Child and Youth Care, and Recreation
- Became the Recreation Prescription Project Coordinator
- Interdisciplinary and intersectoral approach allowed for students to learn from a variety of fields all promoting youth health and wellbeing
- VIU students were involved in the following types of activities:
 - Walking to local parks
 - o Swimming
 - Skating
 - Hiking
 - Sleep exercises
 - Learning about mental fitness
 - Creating easy and healthy cook books
- Interprovincial Sport and Recreation Council and Canadian Parks and Recreation Association established the pathways to wellbeing and outlined 5 priorities for recreation in Canada which the Recreation Prescription Project embodies
- Recreation Prescription Project has the potential to create strong emerging leaders and strengthen developing relationships

Georgia Brennan, Recreation and Tourism student, VIU, spoke regarding:

- Her role as a Health Advocate in the program
- Intersectoral approach was influential to her education and career path

Joanne Schroeder, VIU, Recreation and Tourism Program, spoke regarding:

- Recreation being used as a prevention tool
- Moving forward into the convened stage

Committee discussion took place regarding:

- Keeping this program running need for leadership capacity building and continued collaboration
- Daily physical activity statistics refer to after school activity and does not include time during school
- Consider including other types of drugs in addition to tobacco
- Nanaimo youth results compared with the rest of BC
- B. Corsan entered the Boardroom at 1:31 p.m.

b. GOVERNANCE AND MANAGEMENT EXCELLENCE:

(1) 2020 Governance and Priorities Key Date Calendar

Introduced by Sheila Gurrie, Director, Legislative Services.

It was moved and seconded that the Governance and Priorities Committee recommend that Council adopt the 2020 Governance and Priorities Committee Key Date Calendar. The motion carried unanimously.

c. COMMUNITY WELLNESS/LIVABILITY:

(1) <u>Downtown Mobility Hub Project Update from Phase 1</u>

Introduced by Bill Sims, General Manager, Engineering and Public Works.

Presentation:

- 1. Jamie Rose, Manager, Transportation, introduced Bernard Abelson, Project Engineer, McElhanney, and Jana Zelenski, Engagement Planner, Lanarc, who provided a presentation regarding the following:
 - Guidance from City of Nanaimo Transportation Master Plan suggests prioritizing pedestrians, cyclists and transit before commercial vehicles and cars
 - Study Objectives Review developing short-term project solutions, focused on cycling, traffic safety, transit and parking
 - Overview of engagement completed so far
 - Types of activities in round 1 of engagement and level of participation

- Common feedback received regarding pedestrian networks related to pedestrian safety, wayfinding and improving walkability
- Primary issues regarding pedestrian networks are around Front Street, Terminal Avenue and Nicol Street, and Commercial Street and Victoria Avenue
- Feedback received regarding bicycle network related to secure bike storage, signage, cyclist safety, connectivity and enforcement
- Generally there is support for the suggested bicycle network priorities with a strong interest in improvements to Front Street
- Feedback regarding transit focused on connectivity, public amenities, safety and accessibility and integrated design
- Some support for bus exchange on Front Street; however, some preference for closer to downtown
- Key intersections identified as priorities:
 - High Priorities: Albert Street/Wallace Street/Commercial Street and Victoria Crescent/Nicol Street/Esplanade Street
 - Moderate Priorities: Bastion Street/Wallace Street/Fraser Street and Front Street/Church Street
 - o Lower Priority: Bastion Street/Commercial Street
 - Other Locations: Fitzwilliam Street, Terminal Avenue, Esplanade Avenue/Front Street and Comox Road
- Feedback received regarding parking related to the amount of parking, costs, wayfinding to parking and safety
- Engagement in round 2 plans to summarize input, present options and preliminary recommendations, receive feedback
- Provided a schedule of targeted timelines for round 2 of engagement
- Listed some quick win opportunities:
 - Victoria Road/Wallace Street/Albert Street intersection improvement
 - Bastion Street/Commercial Street intersection signal is at the end of its life cycle and sidewalks are congested/narrow
 suggested possibly changing to a 4 way stop control
- Suggested other project updates for intersections which didn't necessarily fit within quick wins:
 - Wallace Street/Fraser Street/Bastion Street intersection provides safety concerns and delays for pedestrians
 - Make Front Street/Church Street safer for pedestrians

S. Gurrie vacated the Boardroom at 2:04 p.m.

Richard Drdul, Drdul Community Transportation Planning, spoke regarding the following:

- Provided a map of short term cycling plan for downtown
- Front Street cycle track providing a 2 way cycle track along water side of Front Street where there is a limited number of driveways crossing. Would reduce vehicle traffic lanes from 4 to 2 lanes and adjust parking locations

- Other proposed cycling improvements:
 - Albert Street removing parking on south side of road to install protected bicycle lane, would require road widening
 - Wallace Street install protected bike lane, lose capacity for 40 – 45 parked vehicles on Wallace Street
 - Pearson Bridge take away one lane of vehicle traffic to accommodate a protected bike lane

Committee discussion took place regarding:

- Access to Canada Service building for people with mobility issues
- Accessibility and impact on emergency services vehicles
- Cyclists accessing Pearson Bridge

S. Gurrie returned to the Boardroom at 2:16 p.m.

- Front Street bike lane being located on the east side of the road when businesses are primarily located on the west side
- Possibility of reducing the number of vehicle traffic lanes on Pearson Bridge
- Upgrades to Terminal Avenue/Nicol Street
- Traffic congestion
- Ensuring that plans reinforce the Nanaimo Transportation Master Plan
- Feasibility of 2 lanes of vehicle traffic if bike lanes are installed
- Increasing reference to pedestrian safety and not just cycling
- Directing traffic from Gabriola ferry terminal

Bernard Abelson, Project Engineer, McElhanney, continued his presentation regarding:

- Project updates for transit exchange recommendation and community feedback supports Front Street location
- Benefit of real feedback with the temporary transit exchange on Front Street
- Parking Strategy looked at supply and demand, turnover, current restrictions and timeframes for usage of parking spaces
- Need to improve wayfinding to parking

Committee discussion took place regarding:

- Engagement and educating/notifying the public about these projects
- Amount of parking available downtown and parking during events
- Transit Future Plan and design plans related to on-street transit design
- Location of bike storage sites in key locations downtown
- Safety concerns regarding transit exchange at Front Street

- Estimated need for vehicle parking downtown in the future
- Methods of managing demand for parking downtown
- Working with the Regional District of Nanaimo to ensure the transit exchange meets their needs
- Increasing safety at the current Front Street temporary transit exchange

It was moved and seconded that the Governance and Priorities Committee recommend that Council approve siting an on-street Transit Exchange on Front Street adjacent 1 Port Drive, and direct Staff to proceed to Phase 2 of the project to:

- work with the Regional District of Nanaimo to prepare a design for an on-street Transit Exchange;
- complete designs for the Downtown and Albert Street bikeways;
- complete a review of the Downtown Road Network to seek opportunities to enhance connectivity;
- finalize the Parking Management Strategy; and,
- develop plans to optimize streetscapes and place making.

The motion carried unanimously.

B. Corsan, J. Rose, P. Rosen, and B. Sims vacated the Boardroom at 2:49 p.m.

d. AGENDA PLANNING:

1. Governance and Priorities Committee Agenda Planning

Sheila Gurrie, Director, Legislative Services, provided updates/corrections to the Governance and Priorities Committee (GPC) agenda schedule as follows:

- Public Safety topic is scheduled for November 25th and Jake Rudolph,
 Chief Administrative Officer, will be presenting
- Potential Special GPC Meeting December 2nd to discuss Fees and Charges
- Municipal Insurance Association of British Columbia to speak on December 9th
- Arts and Culture topic is tentatively scheduled for January 6th, 2020, when the new Culture Manager should be able to attend and contribute.

Jake Rudolph, Chief Administrative Officer, spoke regarding a tentative schedule for January 2020 GPC meetings and suggested scheduling a Strategic Plan check-in meeting January 27th or 28th.

Committee discussion took place regarding:

- Neighbourhood associations, how the City interacts with them, and implementing a policy on how associations are structured
- Coastal Community Social Procurement Initiative being invited to a Council or GPC meeting

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It was moved and seconded that the Governance and Priorities Committee recommend that Council invite a representative from the Coastal Community Social Procurement Initiative to make a presentation during the next available Governance and Priorities Committee Meeting. The motion carried unanimously.

Committee discussion took place regarding expectations of neighbourhood associations.

It was moved and seconded that the Governance and Priorities Committee recommend that Council schedule a Governance and Priorities Committee Meeting on the topic of engagement, with an update on different emerging issues, and a focus on neighbourhood associations. The motion carried unanimously.

B. Sims and L. Bhopalsingh entered the Boardroom at 2:53 p.m.

6. <u>ADJOURNMENT:</u>

It was moved and seconded at 3:00 p.m. that the meeting terminate. The motion carried unanimously.

CHAIR	
CERTIFIED CORRECT:	
CORPORATE OFFICER	



Governance & Priorities Committee

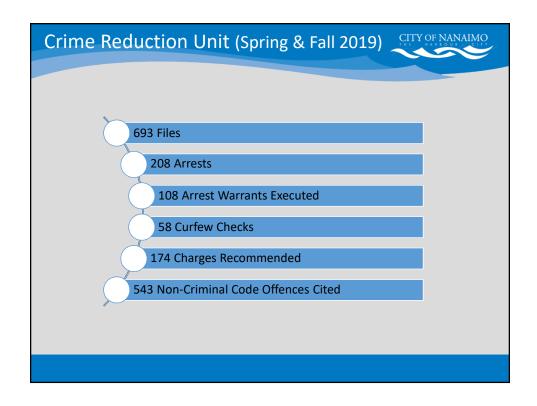
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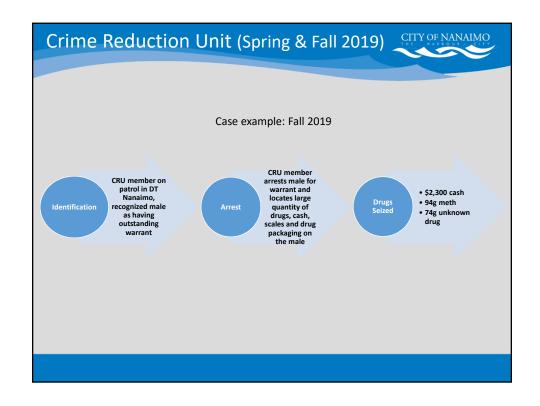
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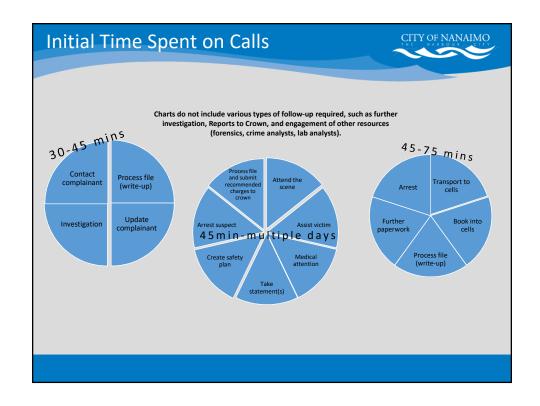
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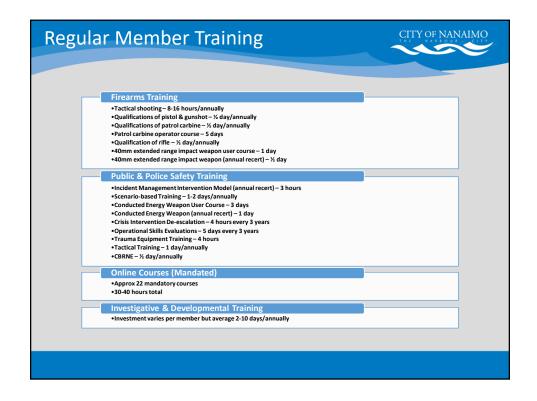
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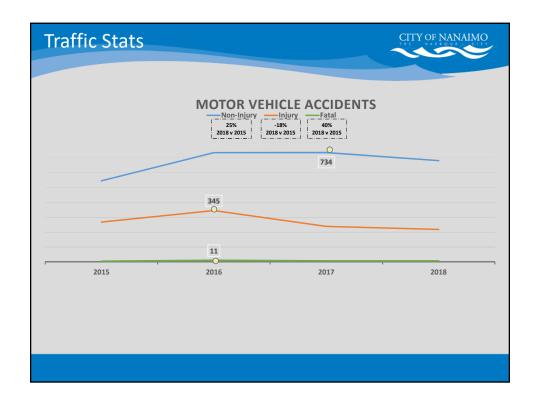


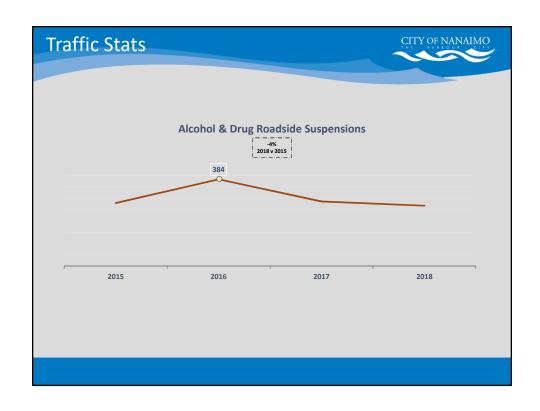






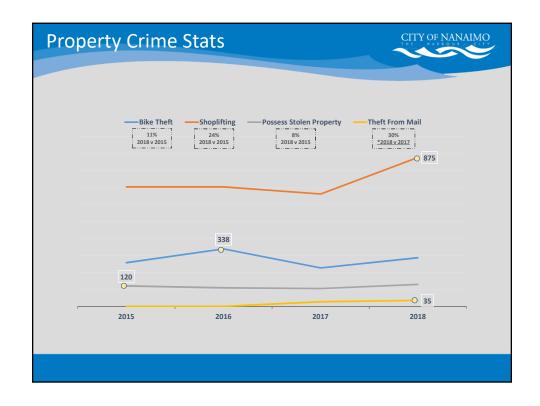




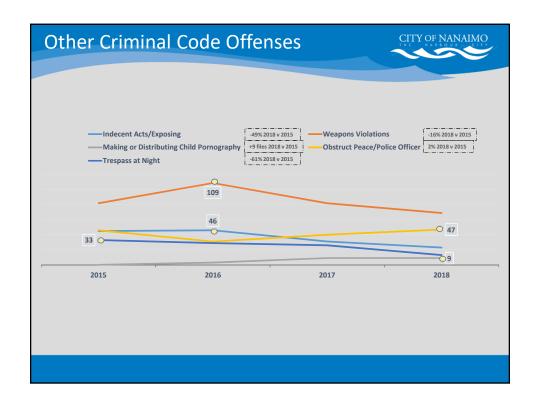


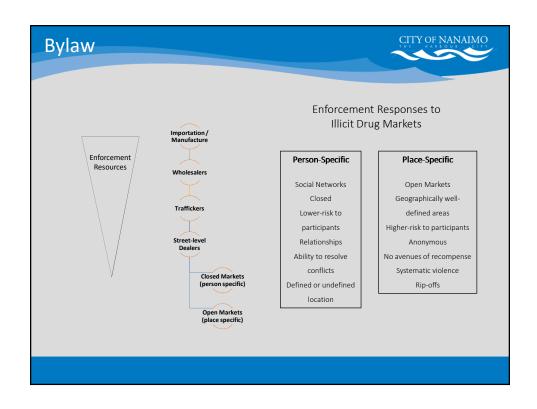




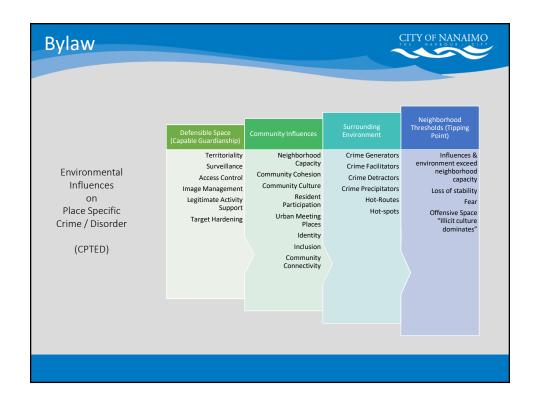


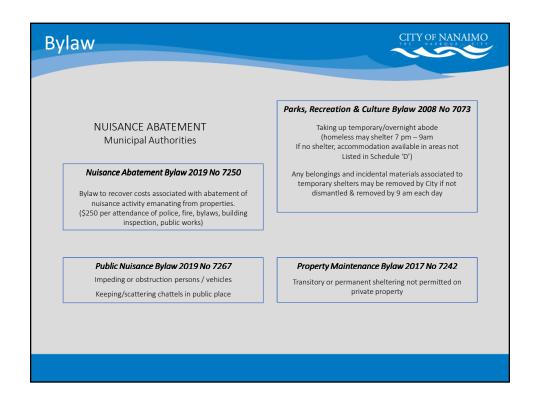


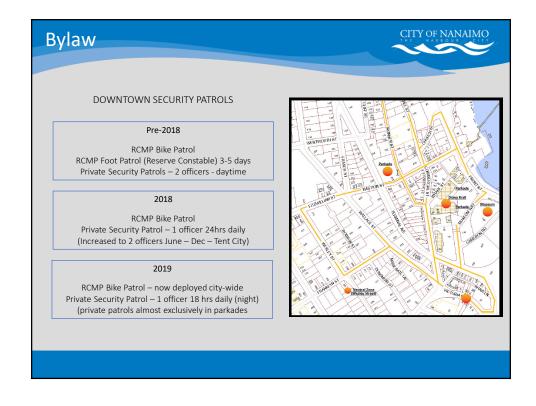


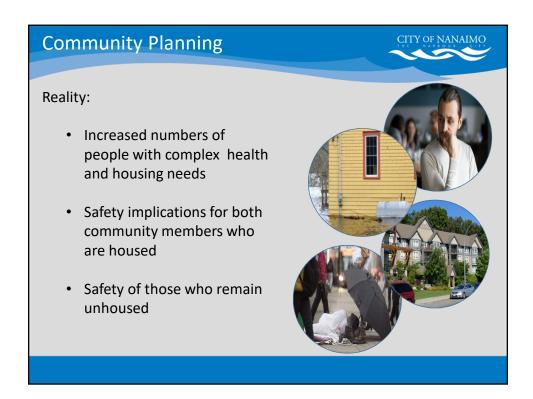








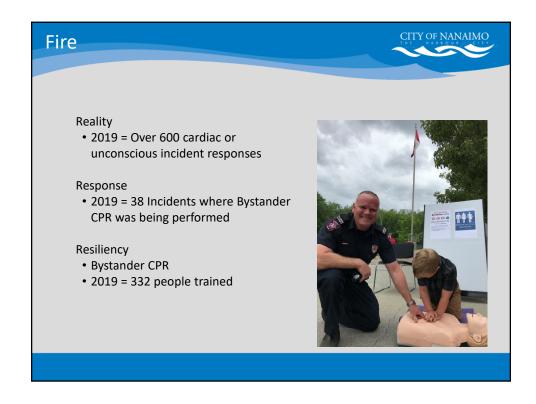


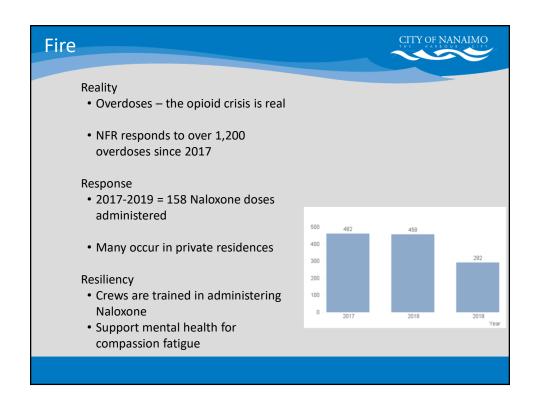
















Parks/Facilities



Reality:

- Increase in discarded needles, drug paraphernalia and garbage
- Increase in encampments in the parks
- Increase in vandalism
- Increase in theft (exterior and interior of buildings and vehicles)







Parks/Facilities



Reality:

- Increase in loitering/sleeping in recreation facilities
- Increase in negative interactions between users and disadvantaged residents
- Increase in illegal drug use in and around facilities







Parks/Facilities



Response:

- 2016 introduce needle boxes in parks and facilities
- Update to the Parks by-law with regard to overnight stays
- Timely response for clean ups
- · Increase in staffing
- Add security at Beban Park and other problem areas







Parks/Facilities



Response:

- Improved lighting in target areas
- Reduce access to areas in our building
- Closures or reduction of hours at some facilities
- Review and change where possible entry points into our facilities (admission gates)







Parks/Facilities



Resiliency:

- Additional training on dealing with negative interactions behaviors
- Improved safety equipment for staff working in parks
- Staff safety first, leave a scene if not comfortable
- Staff Training Blood-borne pathogen, naloxone training, disposal of drug paraphernalia, Opioid awareness
- Developed better communication between other agencies.







Parks/Facilities



Resiliency:

- · Lifting tree canopies and cleaning under brush
- Identified areas where public may not shelter overnight reduce negative public interactions
- Educating staff/public on reducing the opportunity for theft (similar to RCMP Christmas education)
- · Review, Hold and Secure and Lock Down procedures







Governance and Priorities Committee – Agenda Planning

GPC Dates						
July	August	September	October	November	December	
15	26	9	7	4		
29		30	28	25	9	

JULY

Sun	Mon	Tues	Wed	Thur	Fri	Sat
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AUGUST

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SEPTEMBER

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OCTOBER

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NOVEMBER

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DECEMBER

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Council Meeting or Special Council Meeting

Committee of the Whole Meeting

Public Hearing (Special Council Meeting)

Governance and Priorities Committee Meeting

Finance and Audit Committee Meeting

Statutory Holiday

UBCM Convention

Governance and Priorities Committee – Agenda Planning

Agenda Topic	Strategic Theme	Meeting Date	Staff Member Responsible	
Emergency management	Livability	25-MAR-19	Karen Fry/Karen Lindsay	
CSR update	Governance Excellence	25-MAR-19	Sheila Gurrie	
Planning 101	Governance Excellence	8-APR-19	Dale Lindsay	
Committees & public engagement	Governance Excellence	8-APR-19	Sheila Gurrie	
Transportation	Livability	29-APR-19	Bill Sims	
Environment	Environmental Responsibility	13-MAY-19	Dale Lindsay/Bill Sims/Richard Harding	
Downtown economic health	Economic Health	15-JUL-19	Dale Lindsay	
Economic development session #2 Update on Downtown	Economic Health	29-JUL-19	Dale Lindsay	
Economic development session	Economic Health	26-AUG-19	Dale Lindsay	
OCP/Parks Master Plan/Active Transportation Plan	ALL	9-SEP-19	Multi Departmental	
Council Procedure Bylaw, Engagement and Agendas Committee	Governance Excellence	30-SEP-19	Sheila Gurrie	
Fire Department Update and Service Delivery Plan	Livability	7-OCT-19	Karen Fry	
Downtown Mobility Hub/Fees and Charges	Community Wellness and Livability	4-NOV-19	Bill Sims, Richard Harding	
Bylaw Enforcement Function	Governance Excellence 28-OCT-19		Dale Lindsay	
	Scheduled Topi	cs		
Public Safety	Community Wellness and Livability	25-NOV-25	Dale Lindsay	
MIABC (liability/insurance)	Governance Excellence	9-DEC-19	Sheila Gurrie	
Invite Rep from Coastal Community Social Procurement	Governance Excellence	9-DEC-19	Laura Mercer	
	Future Meeting D	ates		
Arts and Culture	Community Wellness and Livability	6-JAN-20	Richard Harding	
Engagement (emerging issues and neighbourhood associations)	Governance Excellence		Dale Lindsay	